



# FINANCIAL HIGHLIGHTS Fiscal Year Ended June 30, 2023

COUNTY OF SAN MATEO CALIFORNIA

JUAN RAIGOZA SAN MATEO COUNTY CONTROLLER

## Letter to the Residents of San Mateo County

I am honored to present the County of San Mateo's Financial Highlights report, also known as the Popular Annual Financial Report (PAFR), for fiscal year July 1, 2022 through June 30, 2023 (FY 2022-23).

The goal of this report is to provide financial information in an easy-to-understand manner that is transparent to our residents, taxpayers, policy leaders and County management. It summarizes key information reported in the County's more detailed Annual Comprehensive Financial Report (ACFR).

Please visit our website at <u>https://controller.smcgov.org</u> to view or download copies of the County's PAFR, ACFR, Property Tax Highlights publication, and other reports. We welcome your comments and questions at (650) 363-4777 or <u>controller@smcgov.org</u>.



Sincerely,

Juanhargy

Juan Raigoza San Mateo County Controller

#### TABLE OF CONTENTS

County Profile	3	Property Tax Revenues	12
Statistical Information	4	General Fund Budget	13
Government-Wide Financial Position	5-7	General Fund Financial Position	14
Government-Wide Results of Operations	8-10	General Fund Results of Operations	15
Tax Revenues	11	Award for Outstanding Achievement	16

The financial information in this report is derived from the County's Annual Comprehensive Financial Report (ACFR) for FY 2022-23. The ACFR is prepared in conformity with generally accepted accounting principles (GAAP), and provides details and disclosures required for fair presentation in conformity with GAAP. The PAFR contains only financial data of the primary government and general fund, excluding all of the County's discretely presented component units. Additionally, information is presented in a summarized manner and certain note disclosures required by GAAP are omitted. The ACFR is available at <a href="https://controller.smcgov.org/annual-comprehensive-financial-report-acfr">https://controller.smcgov.org/annual-comprehensive-financial-report-acfr</a>

County of San Mateo Controller's Office - 555 County Center, 4th Floor, Redwood City, CA 94063

https://www.facebook.com/CountyofSanMateo

https://twitter.com/sanmateoco

## **County Profile**



The County is governed by a five-member Board of Supervisors elected by San Mateo County voters. From left to right: Name (District Number) Warren Slocum (4), Noelia Corzo (2), Dave Pine (1), David J. Canepa (5), Ray Mueller (3)



The **Mission of the County** government is to protect and enhance the health, safety, welfare, and natural resources of the community, and to provide quality services that benefit and enrich the lives of the people of the community.

The County is committed to:

- The highest standards of public service
- A common vision of responsiveness
- The highest standards of ethical conduct
- Accessible services for those in need
- Treating people with respect and dignity

Established in 1856, San Mateo County is home to advanced technology firms and towering redwood forests. The County occupies 455 square miles and contains 20 cities on the peninsula bounded by San Francisco to the north, Santa Clara and Santa Cruz counties to the south, San Francisco Bay to the east, and the Pacific Ocean to the west.

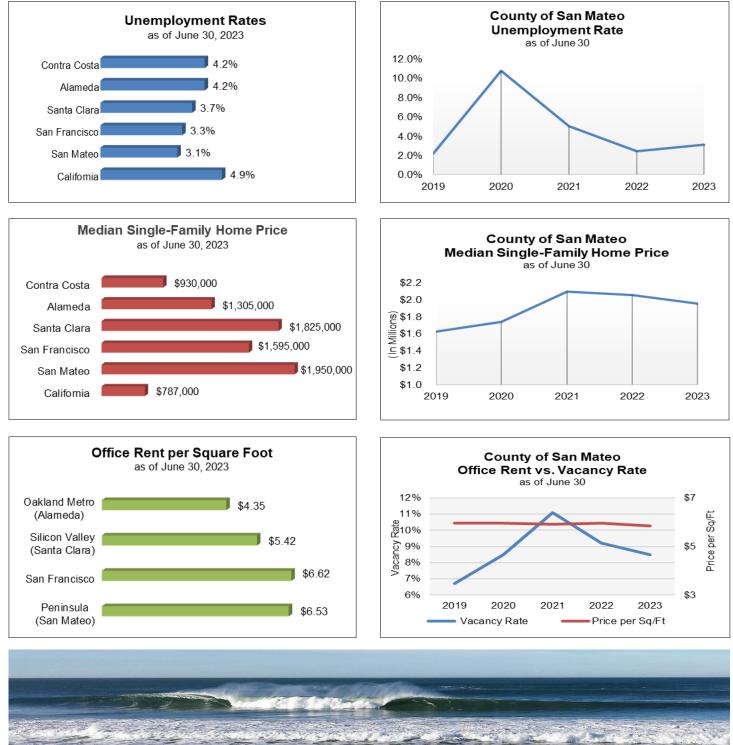
Most of the County's population resides in the suburban corridor between the Santa Cruz Mountains and the picturesque San Francisco Bay. The coastal region of the County remains primarily rural and has some of California's most beautiful coastline.

A diversified group of industries thrive in the County including computer software, social media, biotechnology, hospitality, and transportation.

The County provides a vast array of services for all residents in the County. These services include social services, public health protection, housing programs, property tax assessment, tax collection, elections, and public safety. The County also provides city-type services such as police, fire protection, sanitation, and street/road maintenance in unincorporated areas.

## **Statistical Information**

The statistics below illustrate some key economic indicators that impact the finances of the County's residents, businesses, and the County itself. The County's unemployment rate was 3.1% in 2023 higher than its updated 2.4% rate for 2022. Home prices generally held steady which may likely slow the annual growth rate of assessed property values and property taxes. With respect to the local commercial office market, the average lease asking rates for office space were similar to last year, while vacancy rates went down.



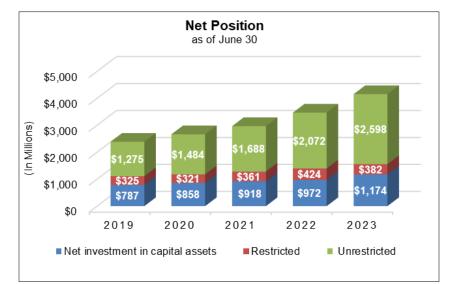
Pacific Wave @ San Mateo County

## **Government-Wide Financial Position**

The **Statement of Net Position** presents information on the County's assets, liabilities, deferred outflows/inflows of resources, and net position (net worth). Over time, increases or decreases in net position may serve as a useful indicator on whether the County's financial position is improving or declining.

For FY 2022-23, the County's total net position increased by \$686 million to \$4.2 billion. The net position comprised three categories: \$1.2 billion in net investment in capital assets, \$382 million in restricted resources, and \$2.6 billion in unrestricted resources.

Statement of Net Position		l Year	Inc./(Dec.)
(In Millions)	2022-23	2021-22	Amount
Current and other assets	\$ 3,902	\$ 3,591	\$ 311
Lease/subscription assets	90	95	(5)
Capital assets	1,702	1,444	259
Total assets	5,694	5,130	564
Deferred outflows of resources	772	583	189
Long-term liabilities	953	1,025	(72)
Lease/subscription liabilities	93	97	(4)
Net pension liability	693	100	593
Net OPEB liability	68	1	67
Other liabilities	430	449	<u>(19)</u>
Total liabilities	2,237	1,672	<u>565</u>
Deferred inflows of resources Net position:	<u> </u>	573	(498)
Net investment in capital assets	1,174	972	202
Restricted	382	424	(42)
Unrestricted	2,598	2,072	526
Total net position	<u>\$ 4,154</u>	<u>\$ 3,468</u>	<u>\$ 686</u>





#### Glossary

**Assets** are resources with service capacity that the County controls.

Lease/subscription assets and lease/ subscription liabilities represent the values (assets) for the right to use buildings and equipment and subscriptions for software and the corresponding liabilities related to lease/ subscription payments.

Liabilities are obligations the County owes.

**Long-term liabilities** include estimated claims, compensated absences, and debts (such as lease revenue bonds, notes payable, and other long-term obligations).

**Deferred outflows of resources** are the consumption of net assets applicable to future reporting periods.

**Deferred inflows of resources** are the acquisition of net assets applicable to future reporting periods.

**Net position** reflects the County's net worth. Net Position = (Assets + Deferred Outflows of Resources) - (Liabilities + Deferred Inflows of Resources)

**Net investment in capital assets** represents the County's investment in capital assets, less any related outstanding debt used to acquire those assets. These capital assets are used to provide services to residents and are not available for future spending.

**Restricted net position** represents resources that are subject to external restrictions on their use and are available to meet the County's ongoing obligations for programs.

**Unrestricted net position** represents resources that are available to fund County programs for residents and debt obligations to creditors.



Landscaping at County Center © County of San Mateo

## **Government-Wide Financial Position**

The County's **Capital Assets** include land and easements, infrastructure, construction in progress, structures and improvements, equipment, and software. As of June 30, 2023, the County's total investment in capital assets increased by \$259 million, or 18%, to \$1.7 billion, net of depreciation. The increase was mainly attributed to the following:

- \$215 million increase in construction in progress mostly for five major projects: \$61.5 million for County Office Building 3, \$32.4 million for Health System Center Campus Upgrade, \$48.2 million for Cordilleras Mental Health Facility replacement, \$35.1 million for San Mateo County Navigation Center, and \$19 million for Maguire Office Building Renovations.
- \$28.5 million increase in structures and improvements from hotel acquisitions for homeless shelters.
- \$11.1 million increase in land and easements from hotel acquisitions.
- \$2.3 million increase in infrastructure from Higgins Canyon Road and Encina Avenue Reconstruction project.



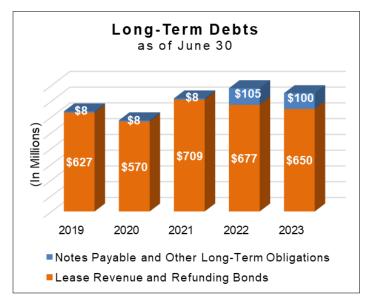
Construction of County Office Building 3 @ County of San Mateo

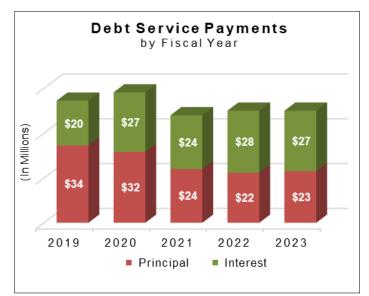


Navigation Center for Shelter and Housing Services @ County of San Mateo

The County's **Current and Other Assets**, which includes cash and investments, receivables, and amounts due from other agencies, increased by \$311 million, or 9%, to \$3.9 billion. Increases in FY 2022-23 are mainly from property tax revenues, investment earnings, and other taxes.

The County's **Long-term Debts** (a subset of total long-term liabilities) decreased \$31.9 million, or 4%, to \$750.2 million as of June 30, 2023. The decrease is due to \$27.4 million from normal debt payments made on lease revenue bonds and refunding of 2013 Series A Bonds and issuance of 2023 Refunding Bonds, and the net pay down of \$4.5 million of lease/subscription payables.





## **Government-Wide Financial Position**

Pension Plan	FY 2022-23	FY 2021-22	FY 2020-21	
Net Pension Liability	693.3 million	\$99.6 million	\$831 million	
Discount Rate	6.42%	6.42%	6.67%	
County's Contribution	\$235.9 million	\$237.7 million	\$254.1 million	
Funded Ratio as of June 30	88.5%	98.2%	84.5%	



Exercise Area at Animal Shelter @ County of San Mateo

As of June 30, 2023, the County's **net pension liability** was \$693.3 million, up from prior year's \$99.6 million due to net decrease in the fair value of plan's investments based on actuarial measurement date of prior fiscal year ended. Using a discount rate of 6.42%, the plan's funded ratio was 88.5% as of June 30, 2023, down from prior year's 98.2%. Contributions from the County to the pension plan totaled \$235.9 million in FY 2022-23.

The County administers an **Other Post Employment Benefits (OPEB) Retiree Health Plan** to members who retire and are eligible to receive a pension from the County. For the fiscal year ended June 30, 2023 the County contributed \$24.3 million to the Retiree Health Plan. Using a discount rate of 5.75%, the plan's funded ratio was 84.3% as of June 30, 2023, down from prior year's 103.8%. The County's net OPEB liability was \$68.4 million as of June 30, 2023, up from prior year's net OPEB asset of \$14.8 million.

OPEB Plan	FY 2022-23	FY 2021-22	FY 2020-21		
Net OPEB (Asset)/Liability	bility \$68.4 million (\$14.8 million)		\$58.4 million		
Discount Rate	5.75%	5.75%	6.25%		
County's Contribution	\$24.3 million	\$26.4 million	\$28.7 million		
Funded Ratio as of June 30	84.3%		85.5%		



Glossary

**Net pension liability** is the difference between the total pension liability and plan assets at fair value (fiduciary net position).

**Net OPEB (asset)/liability** is the funded asset or unfunded liability, which is the difference between the total OPEB liability and plan assets at fair value (fiduciary net position).

**Discount rate** is the investment rate of return used to measure the total pension or OPEB liability.

**Funded ratio** is the percentage of the plan assets currently available to pay the actuarial accrued liabilities.



Pigeon Point Lighthouse @ County of San Mateo

FY 2022-23 Financial Highlights

County of San Mateo, California

# **Government-Wide Results of Operations**

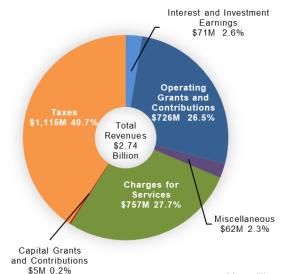
The **Statement of Activities** reports information on the County's revenues and expenses during the fiscal year and changes in net position. Significant changes to revenues and expenses are discussed on Page 9.

2022-232020-21Revenues: Program Revenues Charges for servicesRevenues are monies the County red from a variety of sources.Property and contributions543Capital grants and contributions543Capital grants and contributions543Total program revenues144891.511General Revenues9Colspan="2">County programs and contributions543Total program revenues1.511General Revenues92Total program revenues92Total revenues292Total revenues2
--

#### Revenues

Total revenues increased by \$251 million, or 10%, to \$2.74 billion, mainly due to the following:

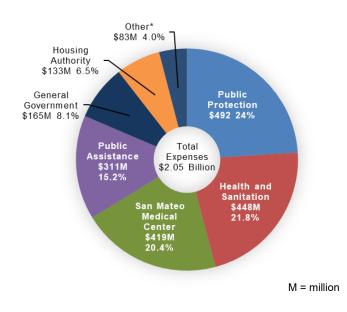
- Charges for services decreased by \$8.3 million due to reductions to various charges.
- Tax revenues increased by a net \$183.1 million primarily due to Vehicle License Fees and an increase to general Property Tax revenues.
- Unrestricted interest and investment earnings increased by \$131.2 million, due to robust earnings on investments in current year compared to prior year.
- Operating grants and contributions decreased by \$67.3 millions due to one-time fundings in the prior year.



M = million



Foster City © County of San Mateo



\*Other includes interest on long-term liabilities \$24M, public ways and facilities \$30M, recreation \$23M, airports \$5M, and Coyote Point Marina \$1M.

#### Expenses

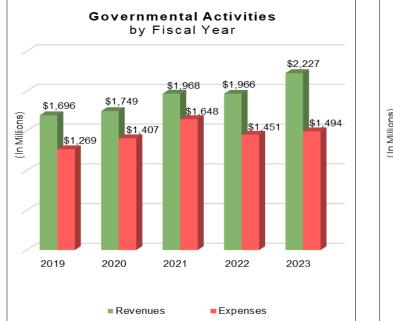
Total expenses increased by \$66 million, or 3%, to \$2.05 billion, mainly due to the following:

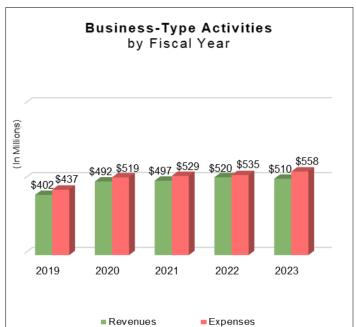
- General Government expenses decreased by \$71 million mainly due to decreased expenses related to responding to COVID-19.
- Public Assistance expenses increased by \$30 million mainly due to the Middlefield Junction project.
- Public Protection expenses increased by \$77 million mainly due to increases in Maguire Office building renovation costs, salaries and benefits.
- San Mateo Medical Center expenses increased by \$21 million mainly due to renovations and partial funding of Electronic Health Record system.

## **Government-Wide Results of Operations**

For the past five fiscal years revenues from the County's Governmental Activities were greater than expenses.

A majority of the County's **Business-type Activities** are related to the San Mateo Medical Center. In each of the past five fiscal years, total revenues from the County's business-type activities were less than related expenses. The deficits (from business-type activities), mainly resulting from mandated healthcare services provided to uninsured and indigent residents, were absorbed by General Fund (governmental activities) subsidies of \$65 million to the San Mateo Medical Center.





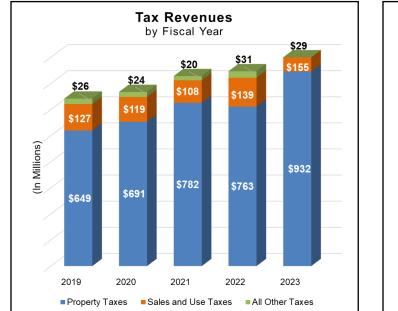


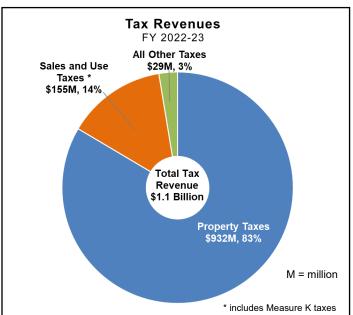
Fence near Tunitas Creek @ County of San Mateo

#### Tax Revenues

For the fiscal year ended June 30, 2023, **tax revenues** grew to \$1.1 billion, an increase of \$183 million compared to the prior fiscal year, mainly due to the following:

- \$16 million increase in sales and use taxes due to increased taxable sales.
- \$4 million increase in Vehicle Rental Business License and \$6 million decrease in property transfer taxes.
- \$169 million increase primarily due to Vehicle License Fees and general property tax revenues.





**Measure K** is a voter-approved countywide half-cent sales tax to support County services. In FY 2022-23 Measure K generated \$120 million in sales tax revenues, while \$79 million was spent on Measure K funded initiatives.

Significant Measure K expenditures for FY 2022-23 included: Housing and Homelessness initiatives (\$19 million), Youth and Education initiatives (\$16 million), North Fair Oaks General Plan Implementation (\$8 million), Parks and Environment initiatives (\$8 million), and Mental and other Health initiatives (\$8 million).



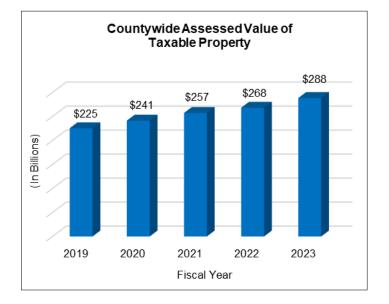
Folger Stable Exterior in Woodside @ County of San Mateo

## **Property Tax Revenues**

Countywide **property taxes** are levied each fiscal year on taxable real property (secured) and personal property (unsecured) in the County. Property tax revenues make up the County's largest source of General Fund discretionary revenues. The health of the local real estate market and associated changes in property assessed values are key indicators of the financial outlook for the County.

The **FY 2022-23** countywide assessed values increased \$22.2 billion, or 8.3%, to \$288 billion, as of the lien date of January 1, 2022, compared to the prior year. This increase translated to a countywide increase of \$223 million in the 1% general property tax, shared by local taxing agencies (schools, cities, special districts, and the County).

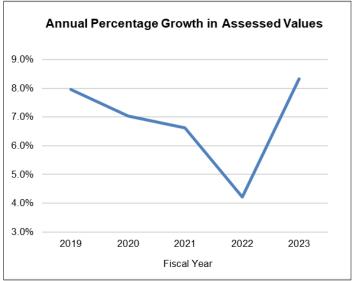
The **FY 2023-24** countywide assessed property values increased \$19.8 billion, or 6.87%, to \$307.8 billion compared to prior year. FY 2023-24 property assessed values are the thirteenth consecutive year in which a new historical high has been set. Total property values for **FY 2024-25**, with a lien date of January 1, 2024, are expected to grow but not by as much as in recent prior years.



County's Top Ten Taxpayers in FY 2022-23 (In Millions)								
	Property Taxes Levied*	% of Total Taxes Levied						
Pacific Gas & Electric Co.	\$ 38.4	1.19%						
Genentech Inc	33.1	1.03%						
Gilead Sciences Inc.	29.7	0.92%						
ARE	26.9	0.84%						
Hibiscus Properties LLC	23.6	0.73%						
Facebook Inc	18.0	0.56%						
Google Inc	17.5	0.54%						
United Airlines Inc.	16.7	0.52%						
Slough BTC LLC	14.6	0.45%						
HCP Oyster Point III LLC	13.6	<u>0.42%</u>						
Total	\$ <u>232.1</u>	<u>7.20%</u>						
l. <u> </u>								

Countrile Ton Ton Townsware in EV 2022 22

\* Based on the general tax and debt service on secured, unsecured, unitary, and railroad properties as of June 30, 2023.

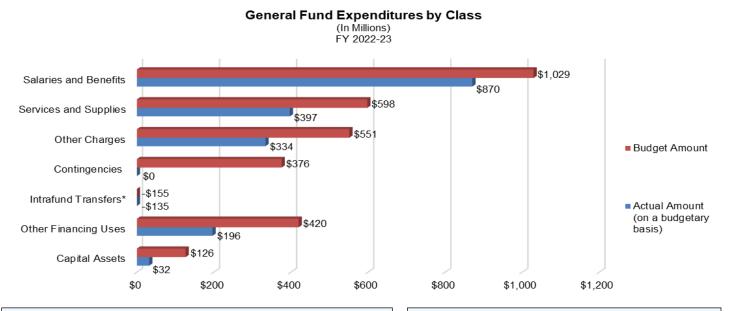




Box Building in Redwood City @ County of San Mateo

#### **General Fund Budget**

The annual **General Fund Budget** is the foundation for the County's financial planning and control of expenditures. Budget expenditures are enacted into law by the Board of Supervisors through the passage of an Appropriation Ordinance. The ordinance sets limits on expenditures, which cannot be changed except by amendments to the budget.



#### General Fund Expenditures - Budgetary Comparison Budget vs. Actual by Department/Budget Unit FY 2022-23

Departments/Budget Units	Budget (In Mil		% of Total Actual
Health System*	\$ 464 \$	§ 407	25.3%
Sheriff's Office	322	290	18.0%
Human Services Agency	314	220	13.7%
Probation	133	74	4.6%
District Attorney	50	41	2.6%
Assessor-Clerk-Recorder-Elections	46	37	2.3%
Aging & Adult Services	47	36	2.2%
Public Works	49	30	1.9%
Private Defender Program	23	21	1.3%
Department of Housing	126	28	1.7%
County Support of Courts	23	17	1.1%
Parks & Recreation Department	28	21	1.3%
Information Services	48	17	1.1%
County Executive-Clerk of the Board	41	29	1.8%
Public Safety Communications	26	18	1.1%
Human Resources	24	19	1.2%
Controller	18	13	0.8%
Fire Protection	21	15	0.9%
County Attorney	21	14	0.9%
Child Support Services	10	10	0.6%
Planning and Building	20	16	1.0%
Tax Collector-Treasurer	14	8	0.5%
Office of Sustainability	17	9	0.6%
Department of Emergency Management	6	4	0.3%
Agriculture Weights and Measures	9	7	0.4%
Board of Supervisors	6	5	0.3%
Special Services	5	4	0.3%
Coroner	5	5	0.3%
In Home Support Services	4	4	0.3%
Message Switch	3	-	0.0%
Non-Departmental Services	880	189	11.8%
Contingencies (Non-departmental)	77		0.0%
Total	<u>\$ 2,880 </u>	<u>5 1,608</u>	<u>100.0%</u>

\* Excludes contributions to San Mateo Medical Center.

\*\* On a budgetary basis.

#### Glossary

**Other financing uses** are transfers of financial resources from one fund to another.

**Intrafund transfers** are used by the County to show reimbursements between operations within the same fund.

**Contingencies** are budgeted amounts that may be used by the County to address one-time emergencies and economic uncertainties.

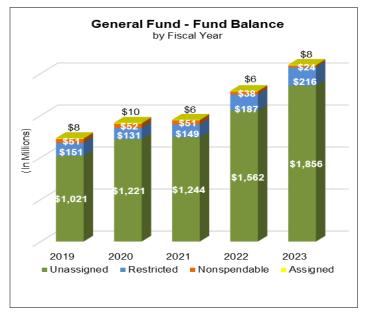


Oracle at Redwood Shores © County of San Mateo

#### **General Fund Financial Position**

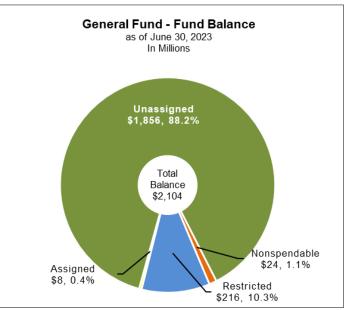
The **General Fund** is the County's primary operating fund. The activities funded by the General Fund include general government, public protection, health and sanitation, public assistance, and recreation services. For FY 2022-23, fund balance increased by a total of \$311 million to \$2.1 billion.

The fund balance amount provides information about the County's net resources available for spending and financing requirements.



The **General Fund's** financial health is measured by comparing total unrestricted fund balance and total fund balance to the General Fund's total functional expenditures (Total General Fund expenditures excluding Other Financing Uses).

- The total unrestricted (assigned and unassigned) fund balance amount of \$1.86 billion approximates 129% of the total functional expenditures of \$1.44 billion.
- The total fund balance amount of \$2.1 billion approximates 146% of the total functional expenditures of \$1.44 billion.



The **General Fund** had a total fund balance of \$2.1 billion consisting of the following:

- \$24 million is nonspendable and includes items not expected to be converted to cash such as inventories, prepaid items, and long-term interfund advances and receivables.
- \$216 million is restricted and can only be spent for specific purposes as stipulated by external resource providers.
- \$8 million is assigned to be used by the County for specific purposes.
- \$1.86 billion is **unassigned** and can be used for any purpose.



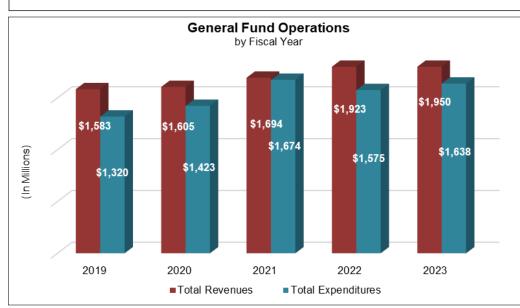
South of Pacifica  $\,\,{}^{\odot}$  County of San Mateo

FY 2022-23 Financial Highlights

## **General Fund Results of Operations**

The **General Fund** is the County's largest source of discretionary revenue and is presented in the governmental fund financial statements on a modified-accrual basis. This means the General Fund operations included revenues received during the fiscal year, revenues received within 60 days after the fiscal year-end, and expenditures incurred during the fiscal year.

General Fund Revenues (In Mill	ions	;)						
		FY 2022-23		FY 2021-22			Inc. (Dec.)	
Source		Amount	% of Total	1	Amount	% of Total	A	mount
Taxes	\$	1,029	52.8%	\$	971	50.5%	\$	58
Licenses and permits		8	0.4%		8	0.4%		-
Intergovernmental		623	31.9%		692	36.0%		(69)
Charges for services		158	8.1%		187	9.7%		(29)
Fines, forfeitures, and penalties	5	4	0.2%		7	0.4%		(3)
Rents and concessions		3	0.2%		3	0.2%		-
Investment income		54	2.8%		(48)	-2.5%		102
Other		37	1.9%		37	1.9%	_	_
Sub-Total	\$	1,916		\$	1,857		\$	59
Other financing sources	_	34	1.7%		66	3.4%		(32)
Total Revenues	\$_	1,950	<u>100.0%</u>	\$	<u>1,923</u>	<u>100.0%</u>	\$ <u></u>	27



General Fund Expenditures (In Millions)								
	FY 2022-23			FY 2021-22			Inc. (Dec.)	
Uses	ŀ	Amount	% of Total		Amount	% of Total	A	mount
General government	\$	209	12.8%	\$	259	16.4%	\$	(49)
Public protection		472	28.8%		446	28.3%		26
Health and sanitation		415	25.3%		429	27.2%		(14)
Public assistance		278	16.9%		265	16.8%		13
Recreation		21	1.3%		21	1.4%		-
Capital outlay		47	2.9%		29	1.9%		18
Functional Expenditures	\$	1,442		\$	1,449		\$	(7)
Other financing uses	_	196	12.0%		126	8.0%		70
Total Expenditures*	\$_	1,638	<u>100.0%</u>	<u>\$</u>	1,575	<u>100.0%</u>	\$	<u>(63)</u>

\* Differences between general fund expenditures and actual (budgetary basis) expenditures are due mainly to reporting on budgetary basis versus the current financial resources measurement focus.



Century Redwood City © County of San Mateo

#### Award for Outstanding Achievement



Government Finance Officers Association

Award for Outstanding Achievement in Popular Annual Financial Reporting

Presented to

#### County of San Mateo California

For its Annual Financial Report For the Fiscal Year Ended

June 30, 2022

Christophen P. Monill

Executive Director/CEO

The Government Finance Officers Association of the United States and Canada (GFOA) has given an Award for **Outstanding Achievement in Popular Annual Financial Reporting** to San Mateo County for its Financial Highlights publication for the fiscal year ended June 30, 2022. This Award is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports.

In order to receive this award, a government unit must publish a Popular Annual Financial Report, with contents that conform to program standards of creativity, presentation, understandability and reader appeal.

An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year. San Mateo County has received this award for the twentieth consecutive year.

We believe this report, for fiscal year ended June 30, 2023, continues to conform to the Popular Annual Financial Reporting requirements, and are submitting it to the GFOA for consideration for this award.



Venice Beach © County of San Mateo