

May 11, 2022

To:

LAFCo Commissioners

From:

Rob Bartoli, Executive Officer

Subject:

Adoption of Final Work Program and LAFCo Budget for Fiscal Year 2022-2023

Budget Review Schedule and Background

Section 56381 of Cortese-Knox-Hertzberg Act (CKH or The Act), which covers adoption of the LAFCo budget requires Commission consideration of both a proposed and final budget at the following intervals:

- 1. By May 1, the Commission shall adopt a "proposed" net operating budget at a noticed public hearing.
- 2. By June 15, the Commission shall adopt a "final" net operating budget at a noticed public hearing following circulation of the recommended final budget to the County, all cities, and all independent special districts.

The Act also provides that the proposed and final budgets shall be equal to the budget adopted for the previous fiscal year unless the Commission finds that reduced staffing or program costs will nevertheless allow the Commission to fulfill the purposes and programs of The Act. There is also a provision for carryover of unused funds to the subsequent year's budget and requires that the LAFCo net operating budget be apportioned in thirds to the County, the cities and independent special districts¹.

Revisions to Proposed 2022-23 Budget

The Commission reviewed the Draft LAFCo Budget for Fiscal Year 2022-23 at the March 16, 2022 LAFCo meeting. The proposed final LAFCo Budget for Fiscal Year 2022-23 Budget is \$798,167, an increase of

COMMISSIONERS: MIKE O'NEILL, CHAIR, CITY • ANN DRAPER, VICE CHAIR, PUBLIC • HARVEY RARBACK, CITY • DON HORSLEY, COUNTY

• WARREN SLOCUM, COUNTY • JOSHUA COSGROVE, SPECIAL DISTRICT • RIC LOHMAN, SPECIAL DISTRICT

ALTERNATES: KATI MARTIN, SPECIAL DISTRICT • DIANA REDDY, CITY • JAMES O'NEILL, PUBLIC • DAVE PINE, COUNTY

STAFF: ROB BARTOLI, EXECUTIVE OFFICER • TIM FOX, LEGAL COUNSEL• ANGELA MONTES, CLERK

¹ Apportionment of the one-third shares to individual cities and special districts is calculated by the County Controller based on proportionate share of revenues reported in the most recent edition of the State Controller's reports on cities and special districts. For estimation purposes, agencies can use apportionment rates used by the Controller for the current Fiscal Year.

\$29,024 from the draft FY2022-23 Budget. Key changes from the Draft to Final budget include increases in the following areas:

- Salary and Benefits for LAFCo Executive Officer (Increase of \$13,442 to \$247,480)
- Rent for LAFCo Office Space (Increase of \$413 to \$14,000)
- Part-time LAFCo Clerk Position (Increase of \$6,714 to \$68,534)
- County Controller Administration (Increase of \$4,200 to \$7,200)
- A-87 Charges/County Cost Allocation (Increase of \$3,743 to \$15,743)

CKH Section 56381 stated that "at a minimum, the proposed and final budget shall be equal to the budget adopted for the previous fiscal year unless the Commission finds that reduced staffing or program costs will nevertheless allow the Commission to fulfill the purposes and programs." While the proposed FY 2022-23 budget is less than the previous adopted budget in FY 21-22, the reduction in the budget is due to staffing changes and the associated decrease in salary and benefits. The reduction in the proposed budget is not anticipated to impact LAFCo operations or the proposed workplan.

	Final FY 21-22 Budget	Draft Proposed FY 22-23 Budget	Final Proposed FY 22-23 Budget	Changes From Draft 22-23 to Final 22-23
Appropriations Budget	\$896,551	\$768,143	\$797,167	\$29,024
Net Operating Budget	\$835,420	\$633,143	\$662,167	\$29,024
One-third Apportionment	\$210,848	\$173,795	\$182,942	\$9,147

Estimated Actual 2021-22 Budget

The 2021-22 Adopted Budget includes appropriations for the Executive Officer, Management Analyst, and shared Executive Secretary; Commission meetings; County Counsel; general operating expenditures including rent, supplies, etc.; travel; meetings and legal counsel. It also included the expenditure of \$129,475 for the consultant led MSR for City of East Palo Alto, East Palo Alto Sanitary District, and West Bay Sanitary District. Staff is conservatively estimating County Counsel actual charges based on the complexity of the several anticipated applications. Revenues include fund balance carry over, application fees (estimated to come in under the projected) and the intergovernmental revenue from the County, cities, and special districts.

As noted below, based on estimated revenues and expenditures, the estimated fund balance carryover to be applied to the 2022-23 fiscal year is \$218,142.

Proposed Work Program

The following draft work plan includes a summary of recent activities and upcoming goals/objectives, such as preparing Municipal Service Reviews (MSRs)/Sphere of Influence (SOI) updates and special studies, updating the Commission's policies and procedures, and other projects and activities.

MSRs/SOI Updates - LAFCo law provides that every five years the Commission shall, as necessary, review and update each SOI [Gov. Code §56425(g)]. The statute also provides that in order to prepare and update an SOI, the Commission shall conduct an MSR. San Mateo LAFCo has completed first round MSRs for all districts except Westborough Water District and all cities except Foster City, Burlingame, Hillsborough, Millbrae, San Bruno, and South San Francisco.

Task	Progress	Comments
Prepare Municipal Service Reviews	On-going	All studies will include administrative and
and Sphere of Influence Studies for		public hearing drafts. The MSR for City of East
the following anticipated agencies:		Palo Alto, East Palo Alto Sanitary District, and
City of East Palo Alto, East Palo Alto		West Bay Sanitary District is consultant
Sanitary District, and West Bay		prepared and funded by developers with no
Sanitary District (Consultant, On-		cost to LAFCo or member agencies
going, Hearings in Spring 2022)		
CSA-11 (On-going, Hearings in Spring		At the March 2022 LAFCo meeting, the
2022)		Commission directed staff to add a review of
South San Francisco and		the Broadmoor Police Protection District
Westborough Water District (On-		(BPPD) and the San Mateo County Harbor
going, Hearings in Spring/Summer		District to the annual workplan. At that
2022)		meeting staff suggested that a special study
Special Study for Broadmoor Police		be conducted for BPPD, along with a MSR for
Protection District (Mid to late 2022)		the Harbor District.
Burlingame and Hillsborough (early		
2023)		The special study for BPPD will focus on:
San Bruno and Millbrae (mid to late		 Accountability/Transparency (Website,
2023)		Board meetings, other issues)
Foster City (Late 2023)		 Fiscal Ability (District budget, retirement
San Mateo County Harbor District		liability)
(Late 2023)		Governance Options
Future consultant MSR (2023-24) If		This study will also include a review of
approved by the Commission in		previous MSR recommendations and their
concept		status.

Dragoss applications for houndary	On going	Driggity is given to applications for accompanie
Process applications for boundary	On-going	Priority is given to applications for economic
changes in a responsive,		development, public health and safety, or
professional, and efficient manner.		other urgent needs. Potential proposals include:
		CSA-11 annexation
		West Bay Sanitary District divesture of solid
		waste
	2020 2024 :	Belmont annexation
Complete annual audits.	2020-2021 is	Fiscal Year 2018-2019 and 2019-2020 have
Comment of the Late of the Lat	on-going	been completed.
Comment on potential LAFCo	On-going as	
applications, relevant projects &	needed	
development proposals, city General		
Plan updates and/ or related		
environmental documents.		
Initiate informal meetings to discuss	On-going	
budget and policy issues with Cities,		
Special Districts, and County, as		
appropriate.		
Review of contract with County.	On-going	Proposal to update annual contract with
		County to better reflect services provided by
		County staff and departments to LAFCo.
Post public information on the	On-going	San Mateo County, which hosts the LAFCo
LAFCO website and review website		website, is in the process of updating a new
layout, graphics, and content for		website platform. This process is likely to last
ease of public use.		into 2022.
Provide Commission with regular	On-going	
updates of laws, policies, and		
procedures.		
Quarterly budget update.	On-going	Provide timely quarterly updates on budget to
		Commission after budget adoption.
Hiring for vacant Management	New	
Analyst position.		
Participate in regional activities for	On-going	
which LAFCo has indirect or direct		
responsibilities, such as Plan Bay		
Area and Regional Housing Needs		
Allocation.		
Promote San Mateo LAFCo's	On-going	
interests in statewide issues through		
active participation in the California		

Association of Local Agency Formation Commissions (CALAFCO).		
Digital Archiving	On-going	Staff continues to digitize proposal files, meeting agendas, and meeting minutes. Staff coordinates with County staff regarding converting annexation records into digital format and potential cost estimate for that work.
Mapping program	On-going	Continue to coordinate with County staff to update maps of agencies and provide them on the LAFCo website

Review by Budget Committee

The Budget Committee unanimously recommended approval of the Final Proposed FY 2022-23 Budget and Workplan.

Recommendation:

- 1. Open the public hearing and accept public comment,
- 2. By Resolution, Consider and adopt the Recommended Final FY 2022-23 LAFCo Workplan and Budget of \$797,167 as proposed or with any desired changes,
- 3. Direct the Executive Officer to distribute the budget to the County, cities, and independent special districts and forward it to the County Controller to invoice funding agencies.

Attachments

- A. Budget Spreadsheet for FY 22-23
- B. Adopted FY 21-22 Budget and previous years
- C. Resolution

LAFCO FINAL 2022-23 BUDGET NARRATIVE

The following provides a narrative to the budget spreadsheet and reflects costs associated with LAFCo's contract with the County of San Mateo for staffing, office space, supplies, and legal counsel.

Salary & Benefits (4111 through 4161)

Salary and benefits of \$435,940 reflects the Executive Officer position, Management Analyst, and Commissioner stipend. Reflecting guidance from the County Budget Office, the vacant Management Analyst position has been budgeted at Step 3 of the County's salary schedule. On a limited basis, this account is charged for extra-help staff time to assist LAFCo staff with website updates, administrative leave cash out, experience pay for positions per County HR, workers compensation charges, and Commissioner stipend of \$100 per bi-monthly meeting. Salary and benefits increase reflects the County's Salary Schedule. The shared administrative secretary position charges appear in Account 5838 and not in payroll.

Services & Supplies

Internet/Communications (5132)

Appropriation of \$2,300 for internet and communication tools and services to support LAFCo staff. This includes \$600 for a one-time purchase of cell phone for the Executive Officer and \$830 for the on-going service plan. Staff has had to previously utilize their private cell phones for returning calls when working remote.

Refund to County (5184)

Zero dollars have been appropriated to this category. The refund to the County will be completed in FY21-22.

Outside Printing (5191)

Appropriation of \$1,000 for copying and printing by outside print shops for special community mailings or workshop distribution of MSRs that cannot be distributed electronically.

General Office Supplies (5193)

A flat appropriation of \$500 for incidental office supplies provided to LAFCo.

Photocopy (5196)

A flat appropriation of \$500 for incidental copies made from the Planning Department copier where the LAFCo office is located.

Postage & Mailing (5197)

Appropriation of \$1,000 for postage/mailing service through the County mailroom.

Computer Supplies (5211)

Appropriation of \$500 for computer supplies including the use of internet hotspots to support teleworking for staff.

Software License (5215)

Appropriation of \$800 for two Microsoft 365 and Adobe licenses.

Records Storage (5218)

Appropriation of \$700 for offsite records storage.

Memberships (5331)

Estimated dues of \$16,000 for CALAFCO and California Special Districts Association. Membership with CALAFCO allows staff and the Commission access to LAFCo focused training, conferences, and legislative updates. Along with access to SDRMA, membership with CSDA keeps staff apprised of issues of interest to special districts and LAFCo.

Legal Advertising (5341)

Appropriation of \$1,500 for legal notices published in newspapers for LAFCo hearing items that require notice.

Mileage Allowance (5712)

Appropriation of \$250 for mileage reimbursement.

Meetings & Conferences (5721)

The Meetings and Conference appropriation is estimated at \$11,000 based on the annual CALAFCO conference venue in Orange County and budgeting for staff to attend the staff conference in 2023.

Training (5733)

Appropriation of \$250 for educational classes, workshops, or training related to LAFCo or CEQA.

Fiscal Office Specialist (5814)

Appropriation of \$2,000 for a County Fiscal Office Specialist to process LAFCo accounts receivable, accounts payable, and payroll.

.5 FTE LAFCo Clerk (5838)

Appropriation of \$68,534 for part-time contracted LAFCo Clerk position. This amount includes salary, benefits, and administrative overhead charges from County Planning.

Outside Auditing Services (5842)

Allocation of \$7,700 for outside auditing services for the anticipated FY21-22 audit.

Graphics/GIS (5848)

Appropriation of \$6,500 for GIS and other mapping services for LAFCo studies and sphere updates. This includes \$5,000 for the professional scanning of historical LAFCo records and maps. This scanning effort is being coordinated between LAFCo and County DPW.

Consulting (5856)

Appropriation of \$0 for consulting costs. The funds for the municipal service review for the City of East Palo Alto, East Palo Alto Sanitary District and West Bay Sanitary District will be expended in FY2021-22.

Video Recording of Commission Meetings (5858)

\$4,000 based on minimum of 4 hours at \$100 per hour and carry over from charges not received in FY 21-22. Six regular meetings of various duration and one potential additional meeting.

DPW GIS (5861)

Appropriation of \$1,000 for special work completed by ISD/Public Works GIS mapping related to LAFCo applications or studies.

Controller (5872)

Cost of \$7,200 for administering the apportionment and collection of LAFCo budget to County, cities, and special districts.

Telephone (6712)

Estimated telephone charges of \$350 for Executive Officer and Management Analyst phone lines.

Other Information Services Department (ISD) Services (6713)

\$12,500 for computer support, connectivity, etc.

Rent (6714)

Rent charges of \$14,000.

General Liability (6725)

Estimated appropriation of \$9,000 for insurance through CSDA and employee insurance with County of San Mateo.

County Counsel (6732)

Appropriation of \$40,000 for County Counsel charges. This appropriation is based on requirement for indemnification by applicants for all annexation/reorganization proposals.

A-87 Charges/County Cost Allocation (6821)

A-87 is an Office of Management and Budget (OMB) circular or guideline that sets forth principles and standards for the determination of costs applicable to County programs funded by the Federal and State governments. Under the circular, the County has to observe uniformity in its allocation of costs, that is, the County cannot be selective in the allocation process whereby externally (State and Federal) funded programs are not charged equitably. Also referred to as the Countywide Cost Allocation Plan, the County uses A-87 guidelines to obtain reimbursement from Federal, State, and non-General Fund programs for departments that do not charge directly for services rendered. For example, the Controller's Office does not charge departments for payroll services. However, the cost of providing payroll services to Non-General Fund Departments and programs receiving funds from the Federal and State governments for this specific purpose is recovered through County Cost Allocation. The A-87 formula for 2022-23 allocates \$15,743 compared to \$10,928 in the current fiscal year.

Reserve (8612)

Staff recommends appropriating \$60,000 of the fund balance to reserve, consistent with the current level of reserves. As this is an allocation from the fund balance, no additional agency apportionments are required. Commission authorization is required to spend reserve.

Special Reserve (8612)

Appropriation of \$75,000 for a portion of the estimated cost for a future consultant lead Municipal Service Reviews

Application of Fund Balance Carry Over

The Commission's practice regarding fund balance has been to appropriate all or a portion of it for consulting and/or special reserve and use a portion to offset the net operating budget thereby reducing the funding obligation of the County, cities, and special districts to the extent possible. In preparing the annual budget, staff has been mindful of balancing the fiscal impact of the LAFCo budget to funding entities with the Commission's mandate to carry out processing of reorganization applications and preparation of municipal service reviews and sphere studies.

This year's estimated fund balance carry over is \$218,142 to offset agency costs.

Attachment A

LAFCo	Draft FY 22-23 Budget	F: 10 . 15/20			Final
	May 9, 2022	Final Actual FY 20-	Adopted FY 21-22	Est. Actuals FY 21-22	Proposed FY
	Expenditures	21			22-23
4111	Salary & Benefits Executive Officer	273,234	275,588	246,000	247,480
4111	Salary & Benefits Management Analyst	190,570	200,714	125,000	183,460
4141	Admin. Leave Cash Out	0	0	10,000	0
4161	Commissioner Compensation	6,202	4,800	4,800	5,000
4000	SALARIES & BENEFITS SUBTOTAL	470,006	481,102	385,800	435,940
5132	Internet/Communications	778	950	840	2,300
	Refund County overpayment in 2014/15 & 18/19	0	17,346	12,416	0
	Outside Printing (other special printing)	0	1,000	0	1,000
	General Office Supplies	500	500	500	500
	Photocopy - in-house copier	500	500	500	500
	Postage & Mailing Service	5	1,000	60	1,000
	Computer Supplies	243	500	100	500
	Computer Equipment under \$5,000	5,000	5,000	0	0
	Software License	453	700	600	800
	Corovan Records Storage	908	700	500	700
	Memberships (CALAFCO/CSDA)	12,144	16,000	13,872	16,000
	Legal Advertising	604	1,200	700	1,500
	Mileage Allowance	0	250	0	250
	Meetings & Conferences	0	10,170	1,560	11,000
	Training	0	250	0	250
	Fiscal Office Specialist	988	1,526	1,526	2,000
	.5 FTE LAFCo Clerk	57,856	58,161	58,161	68,534
	Outside Auditing Services	6,160	13,400	13,400	7,700
	Graphics	0	1,500	0	1,500
	Consulting	0	130,000	129,475	0
	Other Professional Contract Services (Recording of Meetings)	1,360	4,000	0	4,000
	DPW/GIS Mapping	0	1,000		6,500
	Fingerprinting new employee	0	0	0	100
	Controller Admin	2,114	3,000	3,000	•
5000	SERVICES & SUPPLIES SUBTOTAL	89,613	268,653	237,210	133,834
6740	Talaska	000	250	252	252
	Telephone	925	350		
	ISD (Automation Services)	12,316	11,500	12,000	
	Rent	13,587	13,587	13,587	14,000
	Motor Pool	7 000	0.500	0	0
	Gen'l Liability	7,890	8,500	6,343	9,000
	Bond Insurance	62	100	32	100
	County Counsel	14,059	40,000	25,000	
	Human Resources	67	150		150
	Countywide Security All Other Charges (Cord key and Assounting Software)	128	150		150
	All Other Charges (Card key and Accounting Software)	496	400	350	
	A-87 Charges/County Cost Allocation	9,861	10,928	10,928	•
6000	OTHER CHARGES SUBTOTAL	59,391	85,665	68,946	92,393

Cell phone purchase (one time and monthly charges)

	Subtotal Appropriations	619,010	835,420	691,956	662,167
8612	Reserve	0	61,131	0	60,000
	Special Reserve	0	0		75,000
	Total Appropriations Budget	619,010	896,551	691,956	797,167
	Revenues				
3333	Fund Balance	152,367	38,877	401,925	218,142
2421	Application Fees	28,000	30,000	20,000	30,000
2600	Miscellaneous Revenue	0	130,000	230	0
1521	Interest			3,154	200
2658	CALAFCO Deputy EO Stipend	4,000	4,000	0	0
	Intergov. Rev. (County/City/Dist)	434,643	632,543	484,789	548,825
	Total Revenues	619,010	835,420	910,098	797,167
County/Ci	ty/District 1/3 Apportionment	144,881	210,848	210,848	182,942

Portion for future consultant lead MSR

In FY 21-22, \$147,755 of fund balance is Intergov Rev that was received in FY20-21, but budgeted in FY 21-22

LAFCo	April 22, 2021		Adopted FY 20	Est. Actuals FY 20-21	Final Dranged EV 21	
					22	
	Expenditures	19-20	21	20-21	22	
4111	Salary & Benefits Executive Officer	253,324	273,234	273,234	275,588	
4111	Salary & Benefits Management Analyst	178,075	190,570	190,570	200,714	
4141	Admin. Leave Cash Out	0	0	0	0	
4161	Commissioner Compensation	3,250	4,800	4,800	4,800	
4000	SALARIES & BENEFITS SUBTOTAL	434,649	468,604	468,604	481,102	
	Internet/Communications	0	0		950	
	Refund County overpayment in 2014/15 & 18/19	0	17,346	0	17,346	Transfer funds via journal entry in FY 21-22
	Outside Printing (other special printing)	0	1,000		_,,,,,	+
5193	General Office Supplies	345		ļ.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		Estimated
	Photocopy - in-house copier	500			500	Estimated
	Postage & Mailing Service	219	1,200	5	1,000	
	Computer Supplies	243				
	Computer Equipment under \$5,000	0	1,500	0	5,000	Purchase of two laptops to replace desktops
	Software License	0	0	264	700	
	Corovan Records Storage	233			700	
	Memberships (CALAFCO/CSDA)	7,505	16,000	12,144	16,000	Estimated CSDA dues and acutal CALAFCO dues
	Legal Advertising	1,002	1,200	285	1,200	
5712	Mileage Allowance	291	250	0	250	
						Estimated at \$250 round trip per person from SFO to Orange County,
						\$194 for lodging a day per CALAFCO, \$66 for meals per GSA,
						registrations rates (310 for staff workshop and 520 for annual
						conference) 3 staff for workshop, 3 staff and 3 commissions or
-	Meetings & Conferences	8,051	0		•	conference
	Training	50			250	
	Fiscal Office Specialist	988			·	
5838	.5 FTE Exec. Secretary	40,989	57,856	57,856	58,161	
						Need to carry over what is in the budget this year to pay for rest of FY
	Outside Auditing Services	1,498				18-19 and for next 19-20
	Graphics	350	1,500	0	1,500	4
	Consulting	0	0	0	130,000	+
	Other Professional Contract Services (Recording of Meetings)	0	8,000		•	Estimated in anticiaption of in-person meetings
	DPW/GIS Mapping	18,403	1,000	0	1,000	
-	Fingerprinting new employee	88		0	_	
	Controller Admin	3,918				Estimated (Processing LAFCo approtionment)
5000	SERVICES & SUPPLIES SUBTOTAL	84,673	119,904	77,099	268,653	
	Telephone	1,409				4
	ISD (Automation Services)	8,266				
	Rent	12,925			13,587	
	Motor Pool	188			0	
	Gen'l Liability	7,849			8,500	4
6727	Bond Insurance	60	100	62	100	

		1			
6732	County Counsel	2,366	30,000	30,000	
6733	Human Resources	67	150	67	150
6738	Countywide Security	124	150	128	150
6739	All Other Charges (Card key and Accounting Software)	239	400	300	400
6821	A 87 Charges/County Cost Allocation	8,598	9,861	9,861	10,928
6000	OTHER CHARGES SUBTOTAL	42,091	79,165	76,893	85,665
	Subtotal Appropriations	561,413	667,673	622,596	835,420
8612	Reserve	0	61,131	0	61,131
	Special Reserve	0	0	0	0
	Total Appropriations Budget	561,413	728,804	622,596	896,551
	Revenues				
3333	Fund Balance	106,785	152,367	152,367	38,877
2421	Application Fees	20,040	28,000	19,000	30,000
	Miscellaneous Revenue	29,217	0	2,800	130,000
2658	CALAFCO Deputy EO Stipend	8,000	4,000	4,000	4,000
	Intergov. Rev. (County/City/Dist)	491,055	544,437	544,437	632,543
	Total Revenues	655,097	728,804	722,604	835,420
County/Ci	ity/District 1/3 Apportionment	163,685	181,479	181,479	210,848

It is anticipated that several proposals and studies will require substantial County Counsel review and support

Reserve fund would remian at current levels and no contributes would be made in FY 21-22

RESOLUTION NO. 1287

RESOLUTION OF THE

SAN MATEO LOCAL AGENCY FORMATION COMMISSION

APPROVING THE FINAL

2022-2023 FISCAL YEAR BUDGET AND WORKPLAN

RESOLVED, by the Local Agency Formation Commission of the County of San Mateo, State of California that:

WHEREAS, Section 56381 of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 provides that the LAFCo Commission shall adopt a "Proposed" and "Final" budget; and

WHEREAS, Section 56381 provides that a Final budget be adopted by the Commission by June 15; and

WHEREAS, the Final Budget was circulated to the County, the cities and independent special districts for review and no comments were received; and

WHEREAS, the Commission has considered the Final Budget at a noticed public hearing and received public comment on May 18, 2022; and

WHEREAS, the Commission finds that the reduced program costs allow the Commission to fulfill the purpose and program of the Cortese-Knox-Hertzberg Reorganization Act of 2000;

NOW, THEREFORE, IT IS HEREBY DETERMINED AND ORDERED that the San Mateo Local Agency Formation Commission hereby adopts the Final Revised Budget of \$798,167 as shown in Exhibit A and directs the Executive Officer to distribute it to the County, cities and independent special districts.

Clerk to the Commission

Local Agency Formation Commission

Date:_____