

**SAN MATEO COUNTY
JUVENILE JUSTICE AND DELINQUENCY PREVENTION COMMISSION**

2018 ANNUAL REPORT

MARCH 30, 2019

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Executive Summary

In conducting its State-mandated inspections of the County's Juvenile Hall and Camps, the Commission inspection team found that Probation continues to do a good job caring for the youth committed to these facilities by the Court. The Commission was impressed at the strides Probation and the County Office of Education have made in ensuring that all students have a classroom experience through the institution of the CARE class, for youth who would have previously been taught on unit due to concerns about interactions with other youth or other safety considerations. The Commission commends the implementation of restorative practices in school facilities and encourages their continued adoption throughout the juvenile facilities with all staff and management.

Other activities included:

1. Advocating for and achieving change to phone call policies at the Youth Services Center, Camp Glenwood and Camp Kemp.
2. Advocating and drafting Resolution No. 075938, forgiving juvenile fees of the type now prohibited by SB190.
3. Piloting a Maker's Lab at Camp Kemp.
4. Monitoring Camp Glenwood's move to YSC.
5. Representing the Commission on the Juvenile Justice Coordinating Council; Steering Committee for Community Collaboration for Children's Success; and Community Schools Advisory Committee.

Probation is to be commended for the work it has done with the Commission and all system partners during 2018. Probation has been responsive to requests and creative in implementing new programs and pilot tests. The management and staff navigated difficult challenges in 2018, including several closures of the Glenwood facility due to environmental issues (such as smoke from wildfires). The Commission looks forward to continued partnership with Probation in maintaining excellence in San Mateo's juvenile facilities and helping to execute Chief Keene's vision for implementing and potentially providing space at YSC for comprehensive juvenile re-entry services and programs.

JJDPC Authority

San Mateo County's Juvenile Justice and Delinquency Prevention Commission (JJDPC) is a combination of a state-mandated, court-appointed Juvenile Justice Commission and a Board of Supervisors-appointed Delinquency Prevention Commission.

California Welfare and Institutions Code (CWIC) Sections 225-232 mandate that each California County shall have a Juvenile Justice Commission (JJC). The duty of the JJC shall be to inquire into the administration of justice in the juvenile courts of

the county or region in which the commission serves. The JJC shall inspect any publicly administered institutions in the county that are authorized by the Code. It shall also inspect any County jail or lockup that confines any minor for more than 24 hours in the previous calendar year, and may inspect any group home located in the county that serves county wards.

CWIC Sections 233-236 authorizes a county's board of supervisors to establish, support, and maintain a Delinquency Prevention Commission, of not fewer than seven citizens, to coordinate on a countywide basis the work of governmental and Non-Governmental Organizations (NGOs) engaged in activities designed to prevent juvenile delinquency. Resolution No. 070307 of the San Mateo County Board of Supervisors established the combined JJDPC as of 4 August 2009.

Commission Membership

CWIC Section 225 requires that the Juvenile Justice Commission (JJC) consist of at least seven and no more than 15 citizens. Two seats are to be occupied by individuals between 14 and 21 years of age, if such individuals are available. Section 233 states that the Delinquency Prevention Commission (DPC) should have no fewer than seven members and that the Board may designate the JJC to serve in that capacity.

As of December 31, 2018, the Commission was composed of the following 12 commissioners:

- Michele Gustafson, Chair, Attorney
- Rebecca Flores, Co-Vice Chair, Volunteer [ask]
- Sonoo Thadaney, Co-Vice Chair, Program Director, Stanford University
- Antoinette Barrack, Retired Business Executive
- Daniel Casillas, Student [ask]
- Christine Ford, Attorney with District Attorney's Office
- Valerie Gibbs, Educator [ask]
- Clara MacAvoy, Student [ask]
- Susan Swope, Chair, Volunteer [ask]
- Debora Telleria, Volunteer [ask]
- Douglas Winter, Attorney
- Melissa Wilson, Former Educator

Commissioners Ford, MacAvoy, Telleria, Winter were sworn in during the 2018 calendar year. Commissioner Ford is an attorney with the District Attorney's office, Commissioner MacAvoy has been a liaison from the Youth Commission since 2015 as joins the JJDPC as a voting member for a full 4-year term; Commissioner Telleria is [redacted] who volunteers regularly in Juvenile Hall teaching law-related education classes; and Commissioner Winter is an attorney who, as a law student, previously worked with the JJDPC to conduct research on Adverse Childhood Experiences.

Three Youth Commissioners from the San Mateo County Youth Commission began serving as liaisons to the JJDPDC in 2018 and are non-voting members of the Commission:

- Diego DeNault
- Sathvik Nori
- Monica Roy

During the past year, the Commission lost three members. Commissioners Nick Jasso, Al Serrato and Mary Oleksy resigned due to time constraints. The Commission has appreciated their numerous contributions during their terms.

JJDPDC Accomplishments

Phone Call Policy Change: The Commission researched phone call policies in neighboring counties and found that the length and frequency of phone calls allowed to youth in San Mateo facilities was less generous. Because maintaining family contact is crucial to family reunification, the Commission advocated for nearly a year to achieve a change in phone call policy. In July 2018, the Chief of Probation approved a new phone call policy increasing the length and frequency of phone calls to four 10-minute calls per week. The policy went into immediate effect.

Resolution to Forgive Juvenile Fees: SB190 went into effect on January 1, 2018, prohibiting statewide the practice of charging juveniles fees related to incarceration, electronic monitoring, drug testing and fees for legal representation. The legislation did not address fees of a similar nature accrued before the effective date of SB190. The Commission researched the impact of fees on youth and their families, the amounts owing in San Mateo County and costs for collection, and researched the approaches taken by other counties. Working with Supervisor Canepa and Supervisor Pine, the Commission provided a draft resolution for consideration by the Board of Supervisors. As a result of the Commission's efforts, the Board of Supervisors passed Resolution No. 075938, forgiving fees accrued before January 1, 2018. This brought San Mateo County's treatment of the accrued fees in line with other Bay Area counties and provided significant relief for those youth and families – approximately 6000, and many of whom are low-income – who had yet to pay off those juvenile fees. The resolution had no effect on restitution, only fees of the now-prohibited type.

Establishment of Project Groups: At the beginning of the calendar year, the JJDPDC established project groups in order to be able to broaden the knowledge base and potential impact of the Commission. Goals include improving the usability of the juvenile justice system, providing additional opportunities for incarcerated youth, and more actively engaging in delinquency prevention. A detailed description follows.

Pilot of Maker's Lab at Camp Kemp: The Commission facilitated a pilot of a Maker's Lab at Camp Kemp with the goal of exposing young women to STEM. The Commission extends many thanks to Julian Cortella, who developed the curriculum and generously donated his time and materials to teach the course over the summer.

Steering Committee, Community Collaboration for Children's Success (CCCS): The JJDPDC has been an active participant in the Steering Committee for the Community Collaboration for Children's Success. As part of the Steering Committee, the Commission has provided input into planning phase regarding the barriers to children's success in the four selected San Mateo County neighborhoods.

Recruitment and Retention of Youth Members: The Commission has prioritized filling the two Commissioner seats reserved for Commissioners 14-21. As our younger members have aged past this age range, they remain on the Commission to contribute their valuable perspectives. The Commission continues to work to identify candidates to keep these seats filled with engaged, informed young people, who have experience with the Juvenile Justice or social services systems.

Partnership with Juvenile Court Judges: The Commission's relationship with the Juvenile Court bench in 2018 was strong, with Supervising Judge Lee regularly attending monthly JJDPDC meetings. Judge Lee's input helped guide a strong year for the Commission. The Commission welcomes Judge Etezadi's return to Juvenile Court and looks forward to continuing to work in close collaboration with Judges Edezadi and Jakubowski to execute the Juvenile Court's priorities and vision.

2018 Project Groups

During 2018, the Commission created several project groups in order to explore topics in depth and, where appropriate, take action.

Vocational Training: The juvenile justice system is increasingly taking action to encourage incarcerated to enter community college and participate in other higher education opportunities through partnerships with excellent organizations like Project Change. The collaboration between Probation, County Office of Education, the Community College district, and Project Change (and its partners such as the College of Notre Dame) has been successful and impactful. It is also serving as a model for other counties and inspiring them to implement similar bridges from county youth facilities to community college.

The Commission would like to ensure that youth who would prefer vocational training have exposure to trades, learn relevant skills, and potentially have warm handoffs to companies who can provide jobs. To that end, the Commission continues to advocate for retention of vocational training in the Camp Glenwood program for boys and expansion into Camp Kemp for girls and to the YSC generally.

Following the lead of programs like Jobs for Youth, it would be beneficial to establish job partnerships with companies located in San Mateo County to help provide internships and entry level jobs to youth as part of transition from juvenile institutions to the community.

Youth Court: The Commission has been attending conferences and researching best practices for establishing a Youth Court. Throughout the year, Commissioners have gathered information about various youth court practices and will continue to seek out appropriate system partners for and entry points into a potential San Mateo County Youth Court. To bring Youth Court back to San Mateo County will require funding and resourcing. The Commission welcomes assistance with this project.

Group Homes: California passed a statewide Continuum of Care Act, which abolished group homes in order to prevent minors from spending their entire childhoods moving from one group home to another. Group homes must become Short Term Residential Treatment Programs, which offer more intensive treatment options to ready the minor for a home-like placement. Minors may spend no more than 6 months in an STRTP placement without justification. This presents opportunities for more family-setting placements, but challenges because family placements can be difficult to find. It can be challenging to find foster families for probation youth, for example. The Commission has been monitoring San Mateo County's implementation, both from the Child and Family Services perspective and from the Probation perspective. Out-of-state and out-of-county placements were of particular concern for probation youth because of the potential impact on maintaining contact between youth and their families. Starting in 2018, regular Probation reporting at JJDPC meetings includes information on the number of youth in group home/STRTTP placement and location of those placements.

Prop 64: Proposition 64 legalizing recreational use of marijuana allows minors to petition for reduction of certain felonies to misdemeanors; and certain misdemeanors to infractions. This can help young people clear records that may be impacting eligibility for jobs, certifications or financial aid. The Commission is researching ways to raise awareness about sentence reduction, expungement and record sealing. Commissioners are also researching possibilities for user-friendly means of resentencing for juveniles, as will be required by AB 1793 (Cannabis convictions: resentencing) by monitoring developments in other Bay Area counties, speaking with Code for America, and attending expungement hackathons and conferences on the topic of marijuana legalization. San Francisco County recently announced that its DA's office has identified over 9000 marijuana offenses that will be presented to the court for expungement. The Commission would like San Mateo County to follow this example, making certain that juvenile cases are included for evaluation.

Parent Guidebook: Parents and youth have reported being confused about the juvenile justice process due to unfamiliarity with, for example, terminology, court

procedures, system partners, and opportunities for advocacy. The Commission has been gathering content for a guidebook to help families to navigate the juvenile justice system in San Mateo County. This content may also be helpful in assisting the County's compliance with new requirements in Title 15 requiring parents to be provided with basic orientation materials if their child is held in detention at Juvenile Hall or the Camps. The Commission will likely seek County resources to determine best delivery mechanism and, if funding can be secured, produce a guidebook in the most appropriate format for the audience.

User Test of Juvenile Justice System: To inform the Parent Guidebook project and to identify other areas of opportunity for improvement, the Commission is proposing, arranging, and conducting user tests of discrete parts of the San Mateo County Juvenile Justice System in order to experience the user-friendliness of the juvenile justice system and associated services.

Community Resources Project: Originally requested by Judge Lee who was looking for an index of services to recommend to youth and families in Juvenile Court, the Commission is collaborating with other groups and agencies to create a resource guide or other information source for youth services. Potential audiences are youth, families, Probation Officers, Judges, community-based organizations.

Facilities Inspections

The Commission conducted its State-mandated inspections of the County's Juvenile Hall, Camp Kemp for girls, and Camp Glenwood for boys. Commissioners formed teams to inspect each facility. A separate team inspected all three Court Schools and the school at Canyon Oaks.

In addition to locked juvenile facilities, the Commission inspected the following group homes in San Mateo County into which youth on probation may be placed: the Receiving Home, Your House South, and Canyon Oaks. These facilities are in the process of converting to STRTPs under California's Continuum of Care Reform.

Based on information from the Board of State and Community Corrections (BSCC) that they had held one or more minors in secure detention during 2017, the JJDPC inspected the following police stations: Redwood City and Burlingame.

The Commission completed its inspections of all juvenile detention facilities, group homes, and two San Mateo County Police Departments and submitted its reports and cover letters to the Court and Board of Supervisors in November 2018.

JJDPC Speakers

During 2018, the Commission heard from the following speakers:

- Maeve Johnston, Management Analyst, San Mateo County Health System – Introduction of Community Collaboration for Children's Success Project
- Coralía Molina, Probation Services Manager, Probation Placement Unit – Overview of the Juvenile Services Division's Placement Program
- Julian Cortella, Mathematics Teacher, Castilleja School – Maker's Lab Concept and Proposal for Pilot at Camp Kemp
- Rosa Gonzalez, Program Manager, San Mateo County Jobs for Youth and Conrad Fernandes, San Mateo County HR Manager – Introduction to Jobs for Youth
- Katherine Reyes, Community Health Promotion Unit, BHRS – Public Health and Public Safety Implications of Immigration Policy: Voices of San Mateo County Residents
- John Keene, Chief Probation Officer, San Mateo County – Camp Glenwood Move to YSC
- Deputy County Manager Peggy Jensen, Special Projects Coordinator Magda Gonzalez, and Deputy County Counsel Craig Baumgartner – County's Compliance with SB10 and Process for Discharging Liens for Juvenile Court Fees Before January 1, 2018.

Other Activities

1. Commissioner Casillas attended and reported out on numerous conferences regarding educational opportunities for formerly incarcerated students.
2. The JJDPC expressed concern about temporary closures of Camp Glenwood and requested a report on the rumored closure of Camp Glenwood's location in La Honda. Commissioners Gustafson, Swope and Barrack represented the JJDPC in the Glenwood Transition Meetings that resulted in part from the Commission's request for greater dissemination of information about the transition of Glenwood from La Honda to the YSC.
3. Commissioner Gustafson sought to mobilize California JJs and JJDPCs to take action to inspect facilities known to hold immigrant children separated pursuant to the Family Separation Policy. Based on public information sources, children were detained in the following California counties:
 - Contra Costa
 - Imperial
 - Kern
 - Los Angeles
 - Orange
 - Sacramento
 - San Bernardino
 - San Diego
 - Solano
 - Yolo
 - Yuba

Commissions in all but one of the affected counties opted not to take action. Solano County asked to conduct an inspection of the immigrant detention facility

in its jurisdiction but was denied access. To the Commission's knowledge, no immigrant children are detained in San Mateo County under the federal government's zero tolerance policy.

4. The Commission is represented on other relevant County boards and committees:
 - Commissioner Gibbs represented the Commission on the Community Schools Advisory Committee.
 - Commissioner Gustafson represented the Commission on the Juvenile Justice Coordinating Council.
 - Commissioners Wilson and Gustafson represented the Commission on the Steering Committee for Community Collaboration for Children's Success.
 - Commissioner Swope represented the Commission on the San Mateo County Child Abuse Prevention Council.
 - [Any other committees or bodies?]

The Commissioners report on their respective organizations' activities to keep their fellow commissioners up-to-date on activities affecting youth in the County.

Upcoming Initiatives

Changes to Title 15: Juvenile Halls and Camps are inspected against Title 15 regulations. These regulations changed substantially in 2018 and facilities will be responsible for complying in 2019. The Commission will need to update inspections accordingly and will work with Probation and other system partners to assist compliance.

Seek Funding for JJDPC: The JJDPC is currently unfunded and all of its members are volunteers. While the Commission does its best to identify conferences that members can attend free of charge, there are some conferences for which fees are required. Commission members to date have participated in trainings, funded travel expenses, and purchased necessary supplies at their own expense. As the Commission continues to expand its activities, it will seek funding for JJDPC activities in order to increase its reach and impact.

- Conference Fees
 - Peninsula Conflict Resolution Center (PCRC) Action Summit
 - California Probation, Parole and Correctional Association, 2018 Training Conference
 - National Council for Behavioral Health, 2019 North American Cannabis Summit
- Travel and Lodging
 - Project Change Education Conference in Sacramento
 - Juvenile Justice Commissioner Training at the CPPCA in San Diego
 - Youth Court Roundtable in Sacramento

- California Youth Court Summit in Sonoma
- Volunteer Project
 - Maker's Lab Pilot at Camp Kemp – time and materials donated by Julian Cortella
 - Preliminary review and design of the Parent Guidebook resource – time and expertise donated by Sara Rayment.

JJDPC Planning Retreat: The Commission will be holding a planning retreat in early 2019 to set goals and brainstorm projects for the year, organize project groups, and discuss JJDPC roles and internal structure. The Commission intends to continue to hold annual Planning Retreats and will seek modest funding for future sessions.

Support Glenwood Transition: The Commission will continue to provide input into and community perspective on the transition of Camp Glenwood to the YSC facility by attending meetings, participating in policy reviews, and seeking to support youth and staff during the transition.