

**COUNTY OF SAN MATEO
PLANNING AND BUILDING DEPARTMENT**

DATE: June 24, 2010

To: Planning Commission

From: Planning Staff

Subject: EXECUTIVE SUMMARY: An ordinance amending the County's Accessory Dwelling Unit (Second Unit) Regulations, to renumber existing Chapter 22.5 as Chapter 22.5.1 to apply to Accessory Dwelling Units in the Coastal Zone and to add a new Chapter 22.5 to apply to Accessory Dwelling Units outside of the Coastal Zone, to comply with recent changes to State law, and making minor amendments to these Chapters for clarity and consistency.

County File Number: PLN 2020-00144

RECOMMENDATION:

Recommend that the San Mateo County Board of Supervisors adopt an ordinance amending the County's Accessory Dwelling Unit (Second Unit) Regulations, Chapter 22.5 of the Zoning Regulations, to renumber existing Chapter 22.5 as Chapter 22.5.1 to apply to Accessory Dwelling Units in the Coastal Zone and to add a new Chapter 22.5 to apply to Accessory Dwelling unit outside of the Coastal Zone, and to comply with recent changes to State law, and making minor amendments for clarity and consistency, and waive the reading of the ordinance in its entirety.

BACKGROUND:

In 2017, and again in 2019, the Planning Commission recommended, and the Board of Supervisors adopted various updates to the County's Second Unit Regulations (Chapter 22.5 of the Zoning Regulations, now re-titled "Accessory Dwelling Unit" regulations, consistent with State law and common practice). These updates were intended to bring the County's regulations into compliance with State law, and, consistent with the State's mandate, to facilitate production of second units in unincorporated San Mateo County. The updates were required by State law.

Since the update in 2019, there have been additional changes to State law which necessitate further updates to the County's regulations. Some of these changes are minor adjustments to existing law, and some are significant new provisions that will create new opportunities for the development of accessory dwelling units.

In addition, implementation of the County's regulations since the last update have revealed various provisions in the regulations to be confusing, ineffective, or counterproductive. The proposed update brings the County's regulations entirely into conformity with State law, and also includes minor amendments to increase clarity and rectify issues identified since the last update. It also divides the County's regulations for ADUs outside of the Coastal Zone, and those within the Coastal Zone, into two chapters, 22.5 and 22.5.1; Chapter 22.5.1 will require subsequent amendments to conform with State law, amendments that will be proposed for consideration by the Planning Commission at a later date.

DISCUSSION:

Proposed Amendments. The amendments to the current former Second Unit regulations, now titled "Accessory Dwelling Unit" (ADU) regulations, include:

- The current Chapter 22.5 (Second Units) is renumbered Chapter 22.5.1 (Accessory Dwelling Units – Coastal Zone), "second units" are renamed "accessory dwelling units," the sections are renumbered, and the section regarding locations where ADUs are permitted is amended to include only those locations in the Coastal Zone.
- ADUs are no longer subject to minimum lot size requirements, and can be constructed on substandard lots.
- No development standard can be applied that precludes the creation of an 800 sq. ft. ADU, 16 feet or less in height, with 4-foot side and rear setbacks. Consequently, ADUs of 800 sq. ft. are allowed on all parcels if they can meet these standards.
- The regulations define a Junior Accessory Dwelling Unit (JADU), as defined in State law, to be an ADU built entirely within the primary residence, of not more than 500 sq. ft. containing an efficiency kitchen as defined in State law.
- The regulations now require owner occupancy of any property with a JADU, as required by State law.
- A detached ADU may now be combined with a Junior Accessory Dwelling Unit, resulting in one internal and one external ADU on the same parcel.
- Multiple internal and multiple external ADUs are permitted on lots with existing multi-family housing.
- ADUs are allowed in combination with a primary residence in any zoning district in which residential uses are permitted.
- The regulations now require a minimum second-story "stepback," i.e., a greater setback above the first floor, for ADUs taller than a single story.

- ADUs are prohibited from use as short-term rental units.
- ADUs of less than 750 sq. ft. in size are exempt from impact fees, and ADUs greater than 750 sq. ft. can only be charged impact fees proportional to size.
- ADUs built entirely within the primary residence are granted an additional 150 sq. ft. above that otherwise allowed, to be used for ingress and egress only.
- The County's ADU regulations will now be divided in two chapters, one addressing regulations for ADUs built outside the Coastal Zone, and one set of regulations specific to the Coastal Zone. The Coastal Zone regulations will be proposed for consideration and adoption at a subsequent hearing.

Environmental Review. Per CEQA Section 21080.17 and CEQA Guidelines Section 15282(h), adoption of ordinances relating to second units (accessory dwelling units) to implement specific Government Code sections (Sections 65852.1 and 65852.2) is exempt from CEQA.

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**COUNTY OF SAN MATEO
PLANNING AND BUILDING DEPARTMENT**

DATE: June 24, 2020

TO: Planning Commission

FROM: Planning Staff

SUBJECT: An ordinance amending the County's Accessory Dwelling Unit (Second Unit) Regulations, Chapter 22.5 of the Zoning Regulations, to renumber existing Chapter 22.5 as Chapter 22.5.1 to apply to Accessory Dwelling Units in the Coastal Zone, and to add a new Chapter 22.5 to apply to Accessory Dwelling unit outside of the Coastal Zone, and to comply with recent changes to State law, and making minor amendments for clarity and consistency.

County File Number: PLN 2020-00144

PROPOSAL

An ordinance amending the County's Accessory Dwelling Unit (Second Unit) Regulations, Chapter 22.5 of the Zoning Regulations, to renumber existing Chapter 22.5 as Chapter 22.5.1 to apply to Accessory Dwelling Units in the Coastal Zone, and to add a new Chapter 22.5 to apply to Accessory Dwelling unit outside of the Coastal Zone, and to comply with recent changes to State law, and making minor amendments for clarity and consistency.

RECOMMENDATION

That the Planning Commission recommend that the San Mateo County Board of Supervisors adopt an ordinance amending the County's Accessory Dwelling Unit (Second Unit) Regulations, Chapter 22.5 of the Zoning Regulations, to renumber existing Chapter 22.5 as Chapter 22.5.1 to apply to Accessory Dwelling Units in the Coastal Zone, and to add a new Chapter 22.5 to apply to Accessory Dwelling unit outside of the Coastal Zone, and to comply with recent changes to State law, and making minor amendments for clarity and consistency, .and waive the reading of the ordinance in its entirety.

BACKGROUND

Report Prepared By: William Gibson, Project Planner, 650/363-1816

Applicant: San Mateo County Planning and Building Department

Location: Countywide

Environmental Evaluation: Per CEQA Section 21080.17 and CEQA Guidelines Section 15282(h), adoption of ordinances relating to second units (accessory dwelling units) to implement specific Government Code Sections (Sections 65852.1 and 65852.2) is exempt from CEQA.

DISCUSSION

In 2017, and again in 2019, the Planning Commission recommended, and the Board of Supervisors adopted various updates to the County's Second Unit Regulations (Chapter 22.5 of the Zoning Regulations, now re-titled "Accessory Dwelling Unit" regulations, consistent with State law and common practice). These updates were intended to bring the County's regulations into compliance with State law, and, consistent with the State's mandate, to facilitate production of second units in unincorporated San Mateo County. The updates were required by State law.

Since the last update in 2019, there have been additional changes to State law which necessitate further updates to the County's regulations. Some of these changes are minor adjustments to existing law, and some are significant new provisions that will create new opportunities for the development of accessory dwelling units.

In addition, the regulations governing accessory dwelling units in the County's Coastal Zone often differ from those regulations applicable outside of the Coastal Zone, due to provisions in the California Coastal Act, provisions in the County's Local Coastal Program, and due to the authority of the California Coastal Commission. For the same reasons, the process of updating the regulations applicable within and outside of the Coastal Zone are also distinct. At present, both sets of regulations are included in a single chapter of the Zoning Regulations, with various caveats explaining how the regulations differ inside and outside of the Coastal Zone. Ease of both interpretation and updates to these two sets of regulations would be furthered by formally dividing these regulations into two distinct chapters in the County Zoning Regulations, one addressing standards applicable outside of the Coastal Zone, and one addressing standards within it.

Implementation of the County's regulations since the last update has also revealed various provisions in the regulations to be confusing, ineffective, or counterproductive. The proposed update brings the County's regulations entirely into conformity with State law, divides the County's regulations into two zoning chapters governing ADUs outside of, and within, the County's Coastal Zone, and also includes minor amendments to increase clarity and rectify issues identified since the last update.

A. PROPOSED AMENDMENTS

The proposed amendments included in the attached ordinance are discussed below, with each new or modified provision identified by section. The most significant changes are:

- The current Chapter 22.5 of the Zoning Regulations is renamed “Chapter 22.5.1 (Accessory Dwelling Units – Coastal Zone),” the reference to “second units” is replaced with “accessory dwelling units” throughout, the sections are renumbered, beginning with Section 3439.1, and the section titled “Locations Permitted” is amended to include only those locations in the Coastal Zone in which ADUs are permitted.
- ADUs are no longer subject to minimum lot size requirements, and can be constructed on substandard lots.
- No development standard can be applied that precludes the creation of an 800 square foot ADU, 16 feet or less in height, with 4-foot side and rear setbacks.
- A detached ADU may now be combined with a Junior Accessory Dwelling Unit (JADU), resulting in one internal and one external ADU on the same parcel.
- Multiple internal and multiple external ADUs are permitted on lots with existing multifamily housing.
- ADUs are allowed in combination with a primary residence in any zoning district in which residential uses are permitted.

The amendments to Chapter 22.5, by section, are as follows:

1. 6426.1. Second Units are now called “Accessory Dwelling Units” (ADUs), consistent with State law and the practice of many jurisdictions, and the zoning chapter is retitled “Chapter 22.5: Accessory Dwelling Units.”
2. 6426.2. The definition of Accessory Dwelling Units now includes “efficiency units,” as defined in State law.
3. 6426.3. The regulations now clarify that ADUs built within or as an addition to detached accessory structures are considered “detached” accessory dwelling units.
4. 6426.5. The regulations now specifically define a “Junior Accessory Dwelling Unit,” (JADU) which is an accessory dwelling unit of no more than 500 sq. ft., created entirely within a primary structure.
5. 6426.6. The regulations also define an “efficiency kitchen” which, per State law, is a kitchen allowed in a JADU that contains at least a cooking facility with appliances, and a food preparation counter and storage cabinets that are of reasonable size in relation to the size of the junior accessory dwelling unit.
6. 6426.8. The regulations now define “owner occupancy” as the requirement that the owner of a parcel on which a JADU is constructed live in one of the units on

the property in perpetuity. The County regulations do not require owner occupancy for most accessory dwelling units, but State law requires owner occupancy as a condition of creating a JADU.

7. 6428.9. The regulations now define a “stepback” as a setback of the building envelope from the property line which, in contrast to a typical setback, is located above the ground floor.
8. 6427.1. Consistent with State law, the regulations now allow ADUs to be created in any district which allows residential uses as a primary or conditional use, including R-1, R-2, R-3, PC, CMU-1, CMU-2, CMU-3, NMU, NMU-ECR, R-E, RH, RM and TPZ zoning districts.
9. The regulations now organize ADU standards in four sections: Section 6429.1 describes standards applicable to all units; 6429.2, standards specific to detached units; 6429.3, standards specific to attached units; and 6429.4 describes standards specific to junior accessory dwelling units.
10. 6429.1.2. Per state law, ADUs are now exempt from minimum lot size requirements.
11. 6429.1.4.b. Consistent with State law, ADUs are now subject only to 4-foot side and rear setbacks.
12. 6429.1.4.c. ADUs greater than 16 feet in height must have a side stepback of 5 feet, and a rear stepback of 10 feet, at a point no higher than 16 feet on the structure, in addition to the required setbacks.
13. 6429.1.5. Per state law, no floor area limitation may be imposed that precludes an 800 square foot attached or detached ADU.
14. 6429.1.21. Accessory dwelling units may not be used for short-term rental.
15. 6429.1.22. Per state law, ADUs of less than 750 sq. ft. are exempt from all impact fees, and those larger than 750 sq. ft. can only be charged impact fees in proportion to the size of the unit.
16. 6429.2.2. Consistent with new floor area requirements in State law, the new regulations modify the square footage allowance for detached ADUs from the prior 750 sq. ft. or 35 percent of the primary residence to 800 sq. ft. or 35 percent of the primary residence.
17. 6429.2.2.b.1. Expresses the State’s prohibition on any regulation that precludes an 800 square foot detached ADU that meets setback requirements.

18. 6429.2.3 Describes the newly allowed combination of one detached ADU and one JADU, as long as both units meet the required development standards.
19. 6429.3.1. Consistent with State law, the allowed square footage of attached ADUs is modified from 750 sq. ft. or 50 percent of the primary residence, to 800 sq. ft. or 50 percent of the primary residence.
20. 6429.3.1.b(1). Expresses the State's prohibition on any regulations that preclude an 800 square foot attached ADU.
21. 6429.3.1.b(2). Per State law, attached ADUs built entirely within the primary residence are now allowed an additional 150 sq. ft. of floor area, beyond that otherwise allowed, for purposes of creating ingress/egress.
22. 6429.3.2. The prior regulation requiring a conditional use permit for any connecting doorways between an attached ADU and the primary residence has been modified to require only the Community Development Director's approval for such a doorway.
23. Section 6429.4 describes the standards for junior accessory dwelling units, which are all drawn directly from the language of California Government Code Section 65852.22 and were not previously included in the County's regulations. JADUs must be entirely within the walls of the primary residence, no larger than 500 sq. ft., must have basic facilities, must have external, independent ingress and egress, and can only be created if the owner of the property occupies a unit on the property.
24. Section 6429.5 describes the standards for creation of multiple ADUs on properties with multi-family structures. This section is also drawn directly from the language of state law, and these standards were not included in the County's prior ordinance. The regulations allow multiple attached ADUs to be converted from up to 25 percent of the non-habitable space within a multi-family structure and allows two detached ADUs to be created on a parcel with a multi-family dwelling.
25. As described above, the County's ADU regulations are now proposed to be divided into two chapters: one chapter, 22.5, addressing standards for ADUs built in areas outside the County's Coastal Zone, and one chapter, 22.5.1, for ADUs built within the Coastal Zone. The currently proposed updates to Chapter 22.5 are specific to areas outside the Coastal Zone; the newly renumbered Chapter 22.5.1, addressing units in the Coastal Zone, will be amended to comply with State law and forwarded for consideration at a subsequent Planning Commission hearing, and proposed for Board of Supervisors adoption separately. The current update to this Chapter is not a comprehensive update, but only addresses the creation of separate chapters, and will require additional amendments.

ALTERNATIVES

The alternatives to a Planning Commission recommendation that the Board of Supervisors adopt the amended Second Unit Regulations are a recommendation against adoption, or a recommendation of some modified form of amended regulations.

B. ENVIRONMENTAL REVIEW

Per CEQA Section 21080.17 and CEQA Guidelines Section 15282(h), adoption of ordinances relating to second units (accessory dwelling units) to implement specific Government Code sections (Sections 65852.1 and 65852.2) is exempt from CEQA.

C. REVIEWING AGENCIES

County Counsel has reviewed the regulations and adopting ordinance as to form.

ATTACHMENTS

- A. Recommendation
- B. Amended Accessory Dwelling Unit (Second Unit) Regulations: adopting ordinance.

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County of San Mateo
Planning and Building Department

RECOMMENDED ACTION

Permit or Project File Number: PLN 2020-00144

Hearing Date: June 24, 2020

Prepared By: Will Gibson, Project Planner

For Adoption By: Planning Commission

RECOMMENDED ACTION

That the Planning Commission recommend that the San Mateo County Board of Supervisors adopt an ordinance amending the County's Accessory Dwelling Unit (Second Unit) Regulations, Chapter 22.5 of the Zoning Regulations, to renumber existing Chapter 22.5 as Chapter 22.5.1 to apply to Accessory Dwelling Units in the Coastal Zone, and to add a new Chapter 22.5 to apply to Accessory Dwelling unit outside of the Coastal Zone, and to comply with recent changes to State law, and making minor amendments for clarity and consistency, and waive the reading of the ordinance in its entirety.

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COUNTY OF SAN MATEO - PLANNING AND BUILDING DEPARTMENT

ATTACHMENT B

ORDINANCE NO. _____
BOARD OF SUPERVISORS, COUNTY OF SAN MATEO,
STATE OF CALIFORNIA

* * * * *

**AN ORDINANCE AMENDING THE COUNTY ORDINANCE CODE, DIVISION VI,
PART ONE (ZONING REGULATIONS) TO RENUMBER AND RETITLE THE
EXISTING CHAPTER 22.5 (SECOND UNITS) AS CHAPTER 22.5.1 (ACCESSORY
DWELLING UNITS – COASTAL ZONE) AND REPLACE CHAPTER 22.5
(SECOND UNITS) IN ITS ENTIRETY**

The Board of Supervisors of the County of San Mateo, State of California,
ORDAINS as follows

SECTION 1. The Board of Supervisors of the County of San Mateo (“County”) hereby finds and declares as follows:

WHEREAS, the County of San Mateo adopted an ordinance regulating the creation of accessory dwelling units (second units) in 1984, codified as Chapter 22.5 of the Zoning Regulations; and

WHEREAS, in March 2019 the County updated Chapter 22.5 in order to comply with amendments to Government Code section 65852.2, which require local ordinances to be consistent with State law; and

WHEREAS, since that time, the legislature of the State of California has enacted additional legislation further governing how local jurisdictions may regulate accessory dwelling units; and

WHEREAS, further amendments to the County’s accessory dwelling unit regulations are required in order to achieve consistency with current State law; and

WHEREAS, additional amendments to the updates adopted in 2019 are also required to increase clarity and consistency with other portions of the Zoning Regulations, and to increase compatibility with the intent of the State law, as clarified by subsequent guidance promulgated by the State; and

WHEREAS, housing production in San Mateo County continues to lag behind the need for new housing, resulting in housing shortages and housing costs that are unaffordable for many County residents; and

WHEREAS, accessory dwelling units remain a type of housing that is often cheaper to build, more affordable to occupy, more environmentally sustainable, and less impactful on surrounding neighborhoods than other forms of housing; and

WHEREAS, the San Mateo County Board of Supervisors has recognized accessory dwelling units as a valuable source of new housing that can help meet the County's housing needs and goals; and

WHEREAS, Policy HE32 of the County's adopted Housing Element commits the County to update its accessory dwelling unit regulations in order to comply with State law, streamline permitting, standardize the County's regulations, and facilitate the development of second units; and

WHEREAS, the said amendments to the Zoning Regulations, Chapter 22.5, will ensure that the County's accessory dwelling unit regulations are consistent with State law, will ensure that the regulations are easier to interpret and implement, will facilitate and promote the creation of accessory dwelling units, and will help fulfill the County's housing goals; and

WHEREAS, different standards for accessory dwelling unit often apply within and outside of the County's Coastal Zone due to provisions of the California Coastal Act and the County's Local Coastal Program that bear on accessory dwelling units; and

WHEREAS, the processes for updating the County's regulations regarding accessory dwelling units within and outside of the County's Coastal Zone are also distinct, due to the provisions of the California Coastal Act and the County's Local Coastal Program, and the authority of the California Coastal Commission to certify amendments to the County's Local Coastal Program; and

WHEREAS, the ease of interpretation and modification of the various differing standards applicable within and outside of the County's Coastal Zone would be furthered by placing regulations governing accessory dwelling units in the Coastal Zone and outside of the Coastal Zone in separate chapters of the Zoning Regulations;

NOW, THEREFORE, the Board of Supervisors of the County of San Mateo, State of California, ordains as follows:

SECTION 2. The San Mateo County Ordinance Code (Zoning Regulations), Division VI, Part One, Chapter 22.5 (Second Units), is hereby amended to read as follows:

CHAPTER 22.5. 1. ACCESSORY DWELLING UNITS – COASTAL ZONE

SECTION 6439.1. PURPOSE. Accessory dwelling units are a residential use that provide an important source of housing. The purpose of this Chapter is to:

1. Increase the supply and diversity of the County's housing stock, in particular the number of smaller and more affordable units, by allowing accessory dwelling units to be built on existing residential properties, while preserving the neighborhood character.

2. Increase the housing stock of existing neighborhoods in a manner that has less impact on the environment than development of housing in undeveloped areas.
3. Allow more efficient use of existing residential areas and supporting infrastructure.
4. Provide a means for residents to remain in their homes and neighborhoods.
5. Provide opportunities for homeowners to earn supplemental income from renting a accessory dwelling unit.
6. Establish standards for accessory dwelling units to ensure that they are safe, habitable, and compatible with existing development.

SECTION 6439.2. DEFINITIONS.

1. Primary Residence. A “primary residence” is the main residence located or proposed to be located on the parcel on which a accessory dwelling unit is located or proposed to be located.
2. Accessory Dwelling Unit. A “accessory dwelling unit” is a dwelling unit located or proposed to be located on a lot which contains, or will contain, a primary residence. Accessory dwelling units may be detached from or attached to the primary residence on the property. Accessory dwelling units may also be (1) efficiency units, as defined in Section 17958.1 of the California Health & Safety Code, or (2) manufactured homes, as defined in Section 18007 of the California Health & Safety Code. Accessory dwelling units are “accessory dwelling units” as that term is used in Government Code Section 65852.2. Accessory dwelling units are not “accessory buildings” as defined in Section 6102.19. “Second units” or “secondary units” are accessory dwelling units for the purposes of this section. Any secondary structure that provides independent facilities for living, sleeping, eating, cooking, and sanitation may be considered an accessory dwelling unit, at the discretion of the Community Development Director, unless an applicant can provide compelling evidence to the contrary to the satisfaction of the Community Development Director.
3. Detached Accessory Dwelling Unit. A “detached accessory dwelling unit” is a unit that is an independent structure, entirely separated from the structure of the primary residence.
4. Attached Accessory Dwelling Unit. An “attached accessory dwelling unit” is a unit that is built as an addition to, extension of, or within the primary residence.
5. Floor Area. For purposes of this Chapter, the “floor area” of a accessory dwelling unit is the area of each floor level included within the walls enclosing each dwelling unit. The floor area shall be measured from the outside face of the walls enclosing each dwelling unit including all closet space and storage areas

contained within the unit, including habitable basements and attics, but not including unenclosed porches, balconies, or any enclosed garages or carports.

SECTION 6439.3. LOCATIONS PERMITTED.

1. Accessory dwelling units shall be allowed in the R-1 District within the Coastal Zone.
2. Per Section 3.22 of the County's Local Coastal Program, accessory dwelling units are not allowed on non-conforming R-1 parcels of less than 5,000 square feet within the Coastal Zone.

SECTION 6439.4. APPROVAL. Accessory dwelling units meeting all of the requirements of Section 6439.5 shall be approved ministerially, without public notice, public hearing, or discretionary review.

Accessory dwelling units not meeting the standards set forth in Section 6429 will be considered a conditionally permitted use within the districts specified in Section 6439.3 and may be permitted by a conditional use permit pursuant to a public hearing before the Zoning Hearing Officer, as described in Section 6439.7.

SECTION 6439.5. DEVELOPMENT STANDARDS FOR NEW ACCESSORY

DWELLING UNITS. New accessory dwelling units shall be subject to the same requirements as any dwelling unit located on the same parcel in the same district, including but not limited to the requirements of Chapters 20 and 22 of the Zoning Regulations, with the following exceptions:

1. Minimum Lot Area. Accessory dwelling units shall be exempt from the minimum lot area per dwelling unit provisions in the applicable district.
2. Maximum Density of Development. Accessory dwelling units shall be exempt from any and all provisions limiting the maximum density of development in the applicable district.
3. Setbacks. Notwithstanding the required setbacks in the applicable district, minimum setbacks for accessory dwelling units shall be:
 - a. Front Setbacks. Front Setbacks. With the exception of accessory dwelling units created within an existing garage, which shall remain governed by the provisions of 6439.5.3(e) regardless of location, for all other accessory dwelling units regardless of height, the accessory dwelling unit may be located no closer to the front property line of the subject parcel than the lesser of:
 - (1) The setback required by the relevant zoning district, or

- (2) The distance from the front property line of the primary residence located or proposed to be located on that parcel.

In cases where an existing primary residence may be closer to the front property line than the front setback normally required in the same district, the accessory dwelling unit shall also be allowed to be located as close to the front property line as the primary residence.

- b. Detached accessory dwelling units of sixteen (16) feet or less in height:

Side Setback: Five (5) Feet

Rear Setback: Five (5) Feet

- c. Detached accessory dwelling units greater than sixteen (16) feet in height:

Side Setback: Five (5) Feet

Rear Setback: Ten (10) Feet

- d. Setbacks between attached accessory dwelling units and property lines.

Attached accessory dwelling units shall be subject to the same setback requirements as a primary residence in the same district, except as described in 6439.5.17, below.

- e. Accessory dwelling units Constructed Entirely Within an Existing Attached or Detached Garage. Accessory dwelling units constructed entirely within an existing garage shall not be subject to setback requirements. For purposes of this Section, this shall include accessory dwelling units constructed within the building envelope of a garage partially or fully demolished or converted in order to create a accessory dwelling unit.

- f. Accessory dwelling units Constructed Above an Existing Attached or Detached Garage. Accessory dwelling units constructed above an existing garage, regardless of height, shall be subject to the setbacks in 6439.5.3(b).

- g. Setbacks Between Detached Accessory dwelling units and Property Lines. The setbacks required between a detached accessory dwelling unit and any property lines shall be as specified in this Chapter. If different setbacks to property lines are required by any other section of the Zoning Regulations, those requirements shall be disregarded, and the standards of this Chapter shall govern.

- h. Distance Between Detached Accessory dwelling units and Other Residential Structures. The distance required between a detached accessory dwelling unit and any other residential structure on the same parcel must be a minimum of five (5) feet, measured from foundation to foundation. If a separation distance greater than five (5) feet is required by any other section

of the Zoning Regulations, it shall be disregarded, and the standards of this Chapter shall govern.

4. Floor Area. Notwithstanding any floor area standards applicable to accessory dwelling units in the applicable district, the following floor area standards shall apply:

- a. Floor Area of Detached Accessory dwelling units. The floor area of a detached accessory dwelling unit shall not exceed seven hundred fifty (750) sq. ft. or thirty-five percent (35%) of the floor area of the existing or proposed primary residence, whichever is larger, up to a maximum of one thousand five hundred (1,500) square feet. The floor area of the primary residence shall be calculated in the manner described in the relevant base or overlay district Zoning Regulations.

The floor area of a detached accessory dwelling unit shall count against the total floor area allowed on a parcel, such that the total floor area of the accessory dwelling unit in combination with the square footage of the primary residence and other structures on or proposed to be on the parcel shall not exceed the maximum floor area allowed within the zoning district.

- b. Floor Area of Attached Accessory dwelling units. The floor area of an attached accessory dwelling unit shall not exceed seven hundred fifty (750) sq. ft. or fifty percent (50%) of the floor area of the existing or proposed primary residence, whichever is larger, up to a maximum of one thousand five hundred (1,500) square feet. The floor area of the primary residence shall be calculated in the manner described in the relevant base or overlay district Zoning Regulations.

With the exception of accessory dwelling units built entirely within an existing structure, the floor area of an attached accessory dwelling unit shall count against the total floor area allowed on a parcel, such that the total floor area of the accessory dwelling unit in combination with the square footage of the primary residence and other structures on or proposed to be on the parcel shall not exceed the maximum floor area allowed within the zoning district.

- c. Floor Area of Internal Accessory dwelling units. Accessory dwelling units built entirely within an existing primary residence or accessory structure, including existing garages, shall not count as additional floor area for purposes of calculating the total floor area allowed on a parcel, regardless of the limitations of the base or overlay zoning district.

5. Lot Coverage. Accessory dwelling units shall count against the allowed lot coverage on a parcel.

However, should the base or overlay Zoning Regulations applicable to the parcel establish lot coverage limitations that vary based on the characteristics of existing or proposed development or the characteristics of the parcel, the accessory dwelling unit, independently or in combination with the square footage of the primary residence and other structures on or proposed to be on the parcel, shall be subject only to the least restrictive lot coverage limitation in the applicable district.

The least restrictive lot coverage calculation shall apply to the accessory dwelling unit regardless of the characteristics of the accessory dwelling unit, the subject parcel, and/or the primary residence which might otherwise trigger more restrictive lot coverage standards.

This limitation applies only to the accessory dwelling unit, and does not provide an exemption or relaxation of any standards applying to the primary residence or any other structures. Any subsequent proposed conversion of the accessory dwelling unit to any other type of development shall also remain subject to the lot coverage standards that would normally apply in the relevant zoning district.

6. Height. The maximum height of the accessory dwelling unit shall be twenty-six (26) feet. Building height shall be measured as the vertical distance from any point on the lower of (a) finished grade, or (b) natural grade, to the topmost point of the building immediately above. Chimneys, pipes, mechanical equipment, antennae, and other similar structures may extend up to eight (8) feet beyond the building height, as required for safety or efficient operation. Accessory dwelling units built entirely within an existing building shall be subject to the greater of the height limit applicable to that building in the relevant district, or the maximum height of the existing primary residence, measured in the manner described in the Zoning Regulations of the relevant district.
7. Daylight Plane. Neither accessory dwelling units built above an existing detached or attached garage or accessory structure, nor detached accessory dwelling units taller than sixteen (16) feet in height, shall be subject to daylight plane requirements.
8. Balconies and Decks. Accessory dwelling units that do not meet the setback requirements that would apply to a primary residence in the same district shall have no rooftop decks, and no portion of any balcony or deck shall be located above ten (10) feet in height, measured in the same manner as height in Section 6439.5.6.6 except on the side of the accessory dwelling unit facing the primary residence. Accessory dwelling units that meet the setback requirements that would apply to a primary residence in the same district may have rooftop decks and balconies to the extent otherwise allowed in the relevant district.
9. Windows. Accessory dwelling units that do not meet the setback requirements that would apply to a primary residence in the same district shall have no windows

located above or extending above ten (10) feet on the accessory dwelling unit except on (1) the side(s) of the accessory dwelling unit facing the primary residence, and (2) the side(s) of the accessory dwelling unit that comply with the normal setback requirements of the district. On the sides of the accessory dwelling unit that do not meet the normal setback requirements of the district, clerestory windows located above ten (10) feet on the accessory dwelling unit shall be allowed, if they have a lower sill height of no less than seven (7) feet from the nearest interior floor of the accessory dwelling unit, and a total window height no greater than twenty-four (24) inches. Skylights shall be allowed.

10. Ingress and Egress. Accessory dwelling units shall have an independently accessible entrance that does not require passage through the primary residence. For accessory dwelling units attached to the primary residence, any new entrances and exits shall face the side and rear of the parcel only, except in the case that clearance and/or landing requirements preclude door placement on the side or rear of the parcel, in which case the required entrance may face the front of the parcel.
11. Ingress and Egress for Attached Accessory dwelling units. Attached accessory dwelling units having a connecting doorway or other permanent ingress or egress between the primary residence and the accessory dwelling unit must ensure that such doorway is independently securable from within the accessory dwelling unit, and must obtain a use permit in the manner described in Section 6439.7.
12. Parking.
 - a. Parking exemptions. Accessory dwelling units meeting any of the following criteria shall not be required to provide any parking in addition to that already provided on the parcel, or in the case of a concurrent application for a new primary and second dwelling unit, shall not be required to provide any parking in addition to the parking required for the primary residence only:
 - (1) Accessory dwelling units located within one-half (1/2) mile of a public transit stop or station, measured as a direct line from the transit stop. Public transit stops must be served by a transit line serving the public, and not solely by specialized, private, or limited population services such as school buses, privately run shuttles, or other services that cannot be used by all public riders.
 - (2) Accessory dwelling units located within a designated architecturally and historically significant historic district.
 - (3) Accessory dwelling units that are part of the existing primary residence or an existing accessory structure, including attached or detached garages.

- (4) Accessory dwelling units located within one (1) block of a car share vehicle pickup/drop-off location.
- b. For all other accessory dwelling units, the following parking standards shall apply:
- (1) Required parking. One (1) new parking space, in addition to those already existing on the parcel, shall be provided on-site for each new attached or detached accessory dwelling unit.
 - (2) Conversion of covered parking. Any covered parking removed in order to create a accessory dwelling unit, if required to be replaced, may be replaced with uncovered parking of any type and configuration allowed by Section 6439.5.12(c), below. For purposes of this Section, conversion includes partial or full demolition of covered parking required to create a accessory dwelling unit.
 - (3) Garage conversion. If an existing attached or detached garage is converted to a accessory dwelling unit, the parking previously provided by that garage may be replaced by uncovered parking of any type and configuration allowed by Section 6439.5.12(c), below, and no additional parking related to the accessory dwelling unit is required. For purposes of this Section, conversion includes partial or full demolition of the garage and partial or full replacement with a accessory dwelling unit.
 - (4) Use of existing parking. If the parking already existing on the parcel exceeds that required for existing development on the parcel, excess parking spaces shall be counted against the new parking required for the accessory dwelling unit.
- c. Parking spaces shall be provided in the following manner:
- (1) Pervious Surfaces. All new parking spaces created for the accessory dwelling unit must be provided on pervious surfaces. The maximum amount of impervious surfaces designated to satisfy the accessory dwelling unit parking requirement shall be no greater than the amount of impervious surfaces existing at time of application. Existing impervious surface area may be used for parking and need not be converted to pervious surface.
 - (2) Uncovered Parking. All parking required for the accessory dwelling unit may be uncovered.

- (3) Front or Side Yard Parking. Three parking spaces may be provided in the front or side yard. Not more than 600 sq. ft. of the front yard area shall be used for parking.
 - (4) Tandem Parking. Required parking spaces for the primary residence and the accessory dwelling unit may be provided in tandem on a driveway. A tandem parking arrangement consists of one car behind the other. No more than three total cars in tandem may be counted toward meeting the parking requirement.
 - (5) Compact Spaces. All parking required for the accessory dwelling unit may be provided by compact parking spaces, as defined in Section 6118.a.
 - d. Parking Exceptions. If the required parking for a accessory dwelling unit cannot be met in accordance with this Chapter, an application may be submitted for a parking exception, as specified in Section 6120. For parking provided in accordance with the provisions of this Chapter, a parking exception shall not be required.
13. Design Review. Accessory dwelling units shall not be subject to design review, except to the extent that they are located in the County's Coastal Zone, and are subject to relevant design review requirements incorporated in the County's Local Coastal Program and Zoning Regulations. Accessory dwelling units subject to design review within the County's Coastal Zone shall not be reviewed by a Design Review Committee, nor shall their design be subject to consideration at any public hearing. Compatibility with applicable design standards for such units shall be determined by staff, at the discretion of the Community Development Director.
 14. Architectural Review. Accessory dwelling units located in scenic corridors outside the County's Coastal Zone are not subject to architectural review. In the Coastal Zone, such units shall be subject to architectural review as normally required.
 15. Concurrent Application for Development of Primary Residence and Accessory Dwelling Unit. In the case of a concurrent application for development of a new primary residence and new accessory dwelling unit on the same parcel, whichever unit is first issued a certificate of occupancy must conform to all applicable regulations for the primary residence in the relevant district.
 16. Conversion of Existing Residence. An existing residence may be converted to a accessory dwelling unit in conjunction with development of a new primary residence, if the existing residence, once converted, will meet all the standards applicable to development of a new accessory dwelling unit described in this Chapter.

17. Conversion of Accessory Buildings. A accessory dwelling unit may be constructed within or above an existing, detached accessory building, provided the resulting unit conforms to all applicable provisions of this Chapter.

Accessory dwelling units constructed within or above an existing, detached accessory building that conforms to all applicable provisions of this Chapter shall not be required to obtain a use permit, regardless of the requirements of the applicable district.

Accessory dwelling units built within or above existing garages are subject to the specific provisions of this Chapter regarding such units.

18. Creation of Accessory Dwelling Unit Entirely Within a Non-Conforming Primary Residence. In the case of an existing primary residence that does not conform to one or more zoning regulations, creation of a accessory dwelling unit that will be entirely within the existing primary residence shall not, in itself, create a requirement that the nonconformities be rectified. However, no other provisions that may require rectification of existing nonconformities are waived merely due to approval of a accessory dwelling unit, unless specifically described in this Chapter.

SECTION 6439.6. DEVELOPMENT STANDARDS FOR EXISTING SECOND DWELLING UNITS.

1. Building permits may be issued for existing accessory dwelling units which were constructed without required permits, under the following conditions:
 - a. The accessory dwelling unit conforms to all applicable provisions of this Chapter, and all other applicable required standards for habitability.
 - b. All applicable fees for construction completed without permits have been paid.

Accessory dwelling units constructed without permits that do not meet the provisions of this Section may apply for a conditional use permit, as described in Section 6439.7.

SECTION 6439.7. REQUIREMENTS FOR CONDITIONALLY PERMITTED ACCESSORY DWELLING UNITS.

1. Accessory dwelling units not meeting all applicable standards of this Chapter may be conditionally permitted, subject to a conditional use permit.
2. With the exception of accessory dwelling units described in 6439.7.3., below, the process for application for and issuance of a conditional use permit for a accessory dwelling unit shall be that set forth in Section 6503 of the County

Zoning Regulations, except that the granting of the permit shall be at the determination of the Zoning Hearing Officer. The determination of the Zoning Hearing Officer shall be appealable to the County Planning Commission only, subject to the procedures specified in Chapters 24 and Chapter 30 of the Zoning Regulations.

3. In the case of accessory dwelling units within the Coastal Zone which are proposed in conjunction with other development that is required to be reviewed by the Planning Commission, the conditional use permit will be reviewed and granted by the Planning Commission only, and shall not be appealable. The Planning Commission's review may not consider issues related to design review.
4. Accessory dwelling units requiring a conditional use permit which are within the Coastal Development (CD) District may require a Coastal Development Permit that may be appealable to the Coastal Commission.
5. In the event that the creation or legalization of a accessory dwelling unit creates conflicts with standards specific to the base or overlay zoning of the parcel, or other standards for which specific exceptions are not provided in this Chapter, those conflicts must be addressed by whatever relief, if any, and through whatever procedures, are normally required by the regulations in which those standards are contained.
6. In the case of accessory dwelling units meeting all applicable standards of this Chapter except those related to parking requirements, a parking exception may be requested as provided in Section 6439.5.12(d), and a conditional use permit shall not be required.

SECTION 6439.8. HOME IMPROVEMENT EXCEPTIONS.

Home Improvement Exceptions. For accessory dwelling units that may be allowed contingent on approval of a Home Improvement Exception (HIE), as described in Section 6531, accessory dwelling units are exempt from the requirements of Section 6531 that:

1. *The improvement may not result in the creation of a new story.* Accessory dwelling units permitted contingent on an HIE may result in creation of a new story.
2. *At least 75% of the existing exterior walls (in linear feet) will remain.* Accessory dwelling units may be permitted contingent on an HIE regardless of the percent of linear feet of existing walls remaining.
3. *At least 50% of the existing roof (in square feet) will remain.* Accessory dwelling units may be permitted contingent on an HIE regardless of the percent of existing roof remaining.

4. *The addition will be located at least three feet from a property line.* In the case of accessory dwelling units located within an existing garage, as described in 6429.3(e), accessory dwelling units may be permitted contingent on an HIE regardless of setbacks.
5. *The existing structure is located in an area with an average slope of less than 20%.* Accessory dwelling units may be permitted contingent on an HIE regardless of the average slope.

These exceptions to HIE standards are applicable only to the accessory dwelling unit, not to the primary residence or any other development on the subject parcel.

Home Improvement Exceptions may not be used to allow a accessory dwelling unit of greater floor area than that allowed by Section 6439.5.4.

SECTION 6439.9. COASTAL DEVELOPMENT DISTRICT.

In the Coastal Development (CD) District, all accessory dwelling units shall comply with all of the applicable regulations of the district, including but not limited to the Sensitive Habitats, Visual Resources, and Hazards policies of the Local Coastal Program. Nothing in this Chapter shall be construed to supersede or in any way alter or lessen the effect or application of the California Coastal Act, the San Mateo County Local Coastal Program, or the CD District regulations, except that no public hearing shall be required for accessory dwelling units that meet all relevant standards of this Chapter, and approval of such accessory dwelling unit applications shall be made at the staff level. Accessory dwelling units shall count toward the total residential development quotas described in Section 1.23 of the County's Local Coastal Program.

SECTION 6439.10. DECISIONS.

Applications for accessory dwelling units, except for those requiring a conditional use permit as specified in Section 6439.7, shall be approved or denied ministerially, on the basis of the objective criteria included in this Chapter and other applicable regulations as defined in Section 6434. Consideration of other permits associated with development of the proposed accessory dwelling unit only, that might otherwise be discretionary, including but not limited to Tree Removal, Coastal Development, Resource Management, and Grading Permits, shall also be ministerial, except as provided in Section 6431. Except for units that are within the Coastal Zone's Appeals Jurisdiction and/or that require a Coastal Development Permit, no public notice or public hearing shall be required for review and approval or denial of a accessory dwelling unit, unless an applicant requests exceptions to the standards set forth in this Chapter. In the case of units that are within the Coastal Zone's Appeals Jurisdiction, and/or require a Coastal Development permit, all required public notice will be provided.

SECTION 6439.11. APPEALS.

Decisions to approve or deny an application for a accessory dwelling unit that meets all relevant standards set forth in this Chapter shall not be subject to appeal, except if located in the Coastal Commission appeals area of the CD District, in which case the decision may be appealable as provided in the CD District Regulations, Section 6328.3(s).

SECTION 6439.12. APPLICABILITY OF COUNTY REGULATIONS.

With the exception of specific standards and exemptions described in this Chapter, all accessory dwelling units must comply with all applicable provisions in the San Mateo County Ordinance Code, including the Zoning Regulations (Section 6100 et seq.) and the Building Code (Section 9000 et seq.).

SECTION 3. The San Mateo County Ordinance Code (Zoning Regulations), Division VI, Part One, is hereby amended to add a new Chapter 22.5 (Accessory Dwelling Units), as follows:

SECTION 6425. PURPOSE. *Accessory dwelling units are a residential use that provide an important source of housing. The purpose of this Chapter is to:*

- 1. Increase the supply and diversity of the County's housing stock, in particular the number of smaller and more affordable units, by allowing accessory dwelling units to be built on existing residential properties, while preserving the neighborhood character.*
- 2. Increase the housing stock of existing neighborhoods in a manner that has less impact on the environment than development of housing in undeveloped areas.*
- 3. Allow more efficient use of existing residential areas and supporting infrastructure.*
- 4. Provide a means for residents to remain in their homes and neighborhoods.*
- 5. Provide opportunities for homeowners to earn supplemental income from renting an accessory dwelling unit.*
- 6. Establish standards for accessory dwelling units to ensure that they are safe, habitable, and compatible with existing development.*

SECTION 6426. DEFINITIONS.

- 1. Primary Residence. A "primary residence" is the main residence located or proposed to be located on the parcel on which an accessory dwelling unit(s) is located or proposed to be located.*

2. Accessory Dwelling Unit. An “accessory dwelling unit” is a dwelling unit located or proposed to be located on a lot which contains, or will contain, a primary residence. Accessory dwelling units may be detached from or attached to the primary residence on the property. Accessory dwelling units may also be (1) efficiency units, as defined in Section 17958.1 of the California Health and Safety Code, or (2) manufactured homes, as defined in Section 18007 of the California Health and Safety Code. Accessory dwelling units are “accessory dwelling units” as that term is used in Government Code Section 65852.2. An accessory dwelling unit includes an efficiency unit as defined in Section 17958.1 of the Health and Safety Code or a manufactured home as defined in Section 18007 of the Health and Safety code. A “second unit” or “secondary unit” is an accessory dwelling unit. Accessory dwelling units are not “accessory buildings” as defined in Section 6102.19. Any secondary structure that provides independent facilities for living; sleeping; eating; cooking; and sanitation, may be considered an accessory dwelling unit, at the discretion of the Community Development Director, unless an applicant can provide compelling evidence to the contrary to the satisfaction of the Community Development Director.
3. Detached Accessory Dwelling Unit. A “detached accessory dwelling unit” is a unit that is an independent structure, entirely separated from the structure of the primary residence. Accessory dwelling unit constructed within, or as an extension of an existing detached structure other than the primary residence are considered detached accessory dwelling units.
4. Attached Accessory Dwelling Unit. An “attached accessory dwelling unit” is a unit that is built as an addition to, extension of, or within the primary residence.
5. Junior Accessory Dwelling Unit. A “junior accessory dwelling unit” is an accessory dwelling unit built entirely within the walls of an existing or proposed primary residence, not exceeding five hundred square feet in size, and including an efficiency kitchen, as described in Government Code Section 65852.22. A junior accessory dwelling unit may include separate sanitation facilities or may share sanitation facilities with the existing structure or unit.
6. Efficiency Kitchen. An efficiency kitchen, as defined in Government Code Section 65852.22, is a kitchen that contains at least a cooking facility with appliances, and a food preparation counter and storage cabinets that are of reasonable size in relation to the size of the junior accessory dwelling unit.
7. Floor Area. For purposes of this Chapter, the “floor area” of an accessory dwelling unit is the area of each floor level included within the walls enclosing each dwelling unit. The floor area shall be measured from the outside face of the walls enclosing each dwelling unit including all closet space and storage areas contained within the unit, including habitable basements and attics, but not including unenclosed porches, balconies, or any enclosed garages or carports. For purposes of calculating allowable floor area of accessory dwelling units based

on a proportion of the size of the primary residence, only the livable floor area of the primary residence shall be counted. The floor area of any other structures, for purposes of calculating total floor area, lot coverage, or other calculations, shall be calculated in the manner described in the relevant zoning regulations.

8. Owner Occupancy. Owner occupancy is the condition and requirement that the owner of a parcel on which a junior accessory dwelling unit is constructed live in one of the units on the property in perpetuity.
9. Stepback. A setback above the ground floor, where the building is “stepped back” an additional distance from the outermost point of the building at the ground level.

SECTION 6427. LOCATIONS PERMITTED. Accessory dwelling units shall be allowed in the R-1, R-2, R-3, PC, CMU-1, CMU-2, CMU-3, NMU, NMU-ECR, R-E, RH, RM and TPZ District, and all other districts in which residential uses are permitted, regardless of any regulations that might otherwise prohibit accessory dwelling units in any specific district.

SECTION 6428. APPROVAL. Accessory dwelling units meeting all of the applicable requirements of Section 6429.1, 6429.2, 6429.3, 6429.4, and 6429.5, as applicable, shall be approved ministerially, without public notice, public hearing, or discretionary review.

Accessory dwelling units not meeting the applicable standards set forth in Section 6429.1, 6429.2, 6429.3, 6429.4, and 6429.5 will be considered a conditionally permitted use within the districts specified in Section 6427 and may be permitted by a conditional use permit pursuant to a public hearing before the Zoning Hearing Officer, as described in Section 6431.

SECTION 6429.1. DEVELOPMENT STANDARDS FOR ALL ACCESSORY DWELLING UNITS. New accessory dwelling units shall be subject to the requirements and standards described in this chapter. Where not superseded by the specific requirements described in this chapter, accessory dwelling units shall also be subject to the requirements applicable to any dwelling unit on the same parcel in the same district. Development standards applicable to all accessory dwelling units include the following:

1. Minimum Lot Area. Accessory dwelling units shall be exempt from the minimum lot area per dwelling unit provisions in the applicable district.
2. Minimum Lot Size. Accessory dwelling units shall be exempt from all minimum lot size requirements.
3. Maximum Density of Development. Accessory dwelling units shall be exempt from any and all provisions limiting the maximum density of development in the applicable district.

4. Setbacks. Notwithstanding the required setbacks in the applicable district, minimum setbacks for accessory dwelling units shall be:
- a. Front Setbacks. With the exception of accessory dwelling units created entirely within the space of an existing structure, for all other accessory dwelling units regardless of height, the accessory dwelling unit may be located no closer to the front property line of the subject parcel than the lesser of:
- (1) The front setback required by the relevant zoning district, or
 - (2) The distance from the front property line of the primary residence located or proposed to be located on that parcel. For purposes of this section, the primary residence includes attached garages.
- In cases where an existing primary residence is closer to the front property line than the front setback normally required in the same district, the accessory dwelling unit shall also be allowed to be located as close to the front property line as the primary residence.*
- In cases where an accessory dwelling unit is proposed to be built atop an existing detached garage that is located within the required front setback, a conditional use permit shall be required.*
- b. Side and Rear Setbacks. For accessory dwelling units created entirely within the space of an existing structure, setbacks shall be those already existing for that structure, unless such setbacks present demonstrable safety issues.
- For all other accessory dwelling units regardless of height, the accessory dwelling unit may be located no closer to the property line than: Side: 4 feet Rear: 4 feet.*
- c. Stepbacks. Accessory dwelling units, whether attached or detached, exceeding 16 feet in height shall have the following stepbacks, located at a point no higher than 16 feet on the structure: Side: 5 feet Rear: 10 feet.
5. Floor Area. The allowable floor area of an accessory dwelling unit shall be calculated in the manner described in Sections 6429.1, 6429.2, 6429.3, 6429.4, and 6429.5, but in no case shall these regulations be applied in such a way as to preclude an attached or detached accessory dwelling unit of at least 800 sq. ft. in size that meets all other relevant standards.
6. Lot Coverage. Accessory dwelling units shall count against the allowed lot coverage on a parcel, except that no lot coverage restriction shall preclude creation of an attached or detached accessory dwelling unit of at least 800 sq. ft. in size that meets all other relevant standards.

7. Height. *The maximum height of the accessory dwelling unit shall be twenty-six feet. Building height shall be measured as the vertical distance from any point on the lower of (a) finished grade, or (b) natural grade, to the topmost point of the building immediately above. Chimneys, pipes, mechanical equipment, antennae, and other similar structures may extend up to eight feet beyond the building height, as required for safety or efficient operation. Accessory dwelling units built entirely within an existing building shall be subject to the greater of the height limit applicable to that building in the relevant district, or the maximum height of the existing primary residence, measured in the manner described in the Zoning Regulations of the relevant district.*
8. Daylight Plane. *Neither accessory dwelling units built above an existing detached or attached garage or accessory structure, nor detached accessory dwelling units taller than sixteen feet in height, shall be subject to daylight plane requirements.*
9. Balconies and Decks. *Accessory dwelling units that do not meet the setback requirements that would apply to a primary residence in the same district shall have no rooftop decks, and no portion of any balcony or deck shall be located above ten (10) feet in height, exclusive of railings, measured in the same manner as height in Section 6429.7, except on the side of the accessory dwelling unit facing the primary residence. Accessory dwelling units that meet the setback requirements that would apply to a primary residence in the same district may have rooftop decks and balconies to the extent otherwise allowed in the relevant district.*
10. Windows. *Accessory dwelling units that do not meet the setback requirements that would apply to a primary residence in the same district shall have no windows located above or extending above ten feet on the accessory dwelling unit, measured from finished grade, except on: (1) the side(s) of the accessory dwelling unit facing the primary residence, and (2) the side(s) of the accessory dwelling unit that comply with the normal setback requirements of the district. On the sides of the accessory dwelling unit that do not meet the normal setback requirements of the district, clerestory windows located above ten feet on the accessory dwelling unit shall be allowed, if they have a lower sill height of no less than six feet from the nearest interior floor of the accessory dwelling unit, and a total window height no greater than twenty-four (24) inches. Skylights shall be allowed.*
11. Ingress and Egress. *Accessory dwelling units shall have an independently accessible entrance that does not require passage through the primary residence.*
12. Required Facilities. *With the exception of junior accessory dwelling units, which are subject to the requirements described in Section 6429.4, all attached or detached accessory dwelling units must include the following:*
 - a. *Independent facilities for living, sleeping, eating, cooking, and sanitation.*

- b. *A kitchen area containing a refrigerator, sink, and permanently installed cooking appliance, which must include at least a fixed stovetop.*
- c. *A fully plumbed bathroom including sink, shower, and toilet.*

13. Parking Requirements

- a. Required Parking. *One new covered or uncovered parking space, in addition to those already existing on the parcel, shall be provided on-site for each new attached or detached accessory dwelling unit.*
- b. Parking Exemptions. *Accessory dwelling units meeting any of the following criteria shall not be required to provide any parking in addition to that already provided on the parcel, or in the case of a concurrent application for a new primary and accessory dwelling unit, shall not be required to provide any parking in addition to the parking required for the primary residence*
 - (1) *Accessory dwelling units located within one-half (1/2) mile of a public transit stop or station, measured as a direct line from the transit stop. Public transit stops must be served by a transit line serving the public, and not solely by specialized, private, or limited population services such as school buses, privately run shuttles, or other services that cannot be used by all public riders.*
 - (2) *Accessory dwelling units located within a designated architecturally and historically significant historic district.*
 - (3) *Accessory dwelling units that are part of the existing primary residence or an existing accessory structure, including attached or detached garages.*
 - (4) *Accessory dwelling units located within one (1) block of a car share vehicle pick-up/drop-off location.*
- c. Conversion of Covered Parking. *Any covered parking removed in order to create an accessory dwelling unit, if required to be replaced, may be replaced with uncovered parking of any type and configuration allowed by Section 6429.13(f), below. For purposes of this Section, conversion includes partial or full demolition of covered parking required to create an accessory dwelling unit.*
- d. Garage conversion. *If an existing attached or detached garage is converted to an accessory dwelling unit, the parking previously provided by that garage may be replaced by uncovered parking of any type and configuration allowed by Section 6429.12(c), below, and no additional parking related to the accessory dwelling unit is required. For purposes of this Section,*

conversion includes partial or full demolition of the garage and partial or full replacement with an accessory dwelling unit.

- e. *Use of Existing Parking. If the parking already existing on the parcel exceeds that required for existing development on the parcel, excess parking spaces shall be counted toward the new parking required for the accessory dwelling unit.*
 - f. *Provision and Location of Parking. Parking spaces shall be provided in the following manner:*
 - (1) *Pervious Surfaces. All new parking spaces created for the accessory dwelling unit must be provided on pervious surfaces. The maximum amount of impervious surfaces designated to satisfy the accessory dwelling unit parking requirement shall be no greater than the amount of impervious surfaces existing at time of application. Existing impervious surface area may be used for parking and need not be converted to pervious surface.*
 - (2) *Uncovered Parking. All parking required for the accessory dwelling unit may be uncovered.*
 - (3) *Front or Side Yard Parking. Up to three parking spaces may be provided in the front or side yard. Not more than 600 sq. ft. of the front yard area shall be used for parking.*
 - (4) *Tandem Parking. Required parking spaces for the primary residence and the accessory dwelling unit may be provided in tandem on a driveway. A tandem parking arrangement consists of one car behind the other. No more than three total cars in tandem may be counted toward meeting the parking requirement.*
 - (5) *Compact Spaces. All parking required for the accessory dwelling unit may be provided by compact parking spaces, as defined in Section 6118.a.*
14. *Requests for Parking Exceptions. If the required parking for an accessory dwelling unit cannot be met in accordance with this Chapter, an application may be submitted for a parking exception, as specified in Section 6120. For parking provided in accordance with the provisions of this Chapter, a parking exception shall not be required.*
15. *Design Review. Accessory dwelling units shall not be subject to design review. Compatibility with applicable design standards for such units shall be determined by staff, at the discretion of the Community Development Director.*

16. Architectural Review. Accessory dwelling units located in scenic corridors are not subject to architectural review.
17. Concurrent Application for Development of Primary Residence and Accessory dwelling Unit. In the case of a concurrent application for development of a new primary residence and new accessory dwelling unit on the same parcel, whichever unit is first issued a certificate of occupancy must conform to all applicable regulations for the primary residence in the relevant district.
18. Conversion of Existing Residence. An existing residence may be converted to an accessory dwelling unit in conjunction with development of a new primary residence, if the existing residence, once converted, will meet all the standards applicable to development of a new accessory dwelling unit described in this Chapter.
19. Conversion of Accessory Buildings. An accessory dwelling unit may be constructed within or above an existing, detached accessory building, provided the resulting unit conforms to all applicable provisions of this Chapter.

Accessory dwelling units constructed within or above an existing, detached accessory building that conforms to all applicable provisions of this Chapter shall not be required to obtain a use permit, regardless of the requirements of the applicable district.

Accessory dwelling units built within or above existing garages are subject to the specific provisions of this Chapter regarding such units, regardless of any regulations to the contrary in the Zoning Regulations.

20. Creation of Accessory Dwelling Unit Entirely Within a Non-Conforming Primary Residence. In the case of an existing primary residence that does not conform to one or more zoning regulations, creation of an accessory dwelling unit that will be entirely within the existing primary residence shall not, in itself, create a requirement that the nonconformities be rectified. However, no other provisions that may require rectification of existing nonconformities are waived merely due to approval of an accessory dwelling unit, unless specifically described in this Chapter.
21. Short Term Rental. Accessory dwelling units created pursuant to the provisions of this Chapter, if rented, shall only be rented for a term longer than 30 days.
22. Impact Fees. Accessory dwelling units of less than 750 sq. ft. in size shall be exempt from all impact fees. Accessory dwelling units of greater than 750 sq. ft. in size shall only be charged impact fees in an amount equal to the standard impact fee for such a unit, multiplied by the proportion of the accessory dwelling unit to the primary dwelling unit.

SECTION 6429.2. STANDARDS FOR DETACHED ACCESSORY DWELLING UNITS.

New detached accessory dwelling units shall be subject to the requirements described in Section 6429.1, and to the following requirements:

1. *Distance between Detached Accessory Dwelling Units and Other Residential Structures.* *The distance required between a detached accessory dwelling unit and any other residential structure on the same parcel must be a minimum of five (5) feet, measured from foundation to foundation. If a separation distance greater than five (5) feet is required by any other section of the Zoning Regulations, it shall be disregarded, and the standards of this Chapter shall govern.*

2. *Floor Area of Detached Accessory Dwelling Units.* *Notwithstanding any floor area standards applicable to accessory dwelling units in the applicable district, the following floor area standards shall apply:*
 - a. *The floor area of a detached accessory dwelling unit shall not exceed eight hundred (800) sq. ft. or thirty-five percent (35%) of the livable floor area of the existing or proposed primary residence, whichever is larger, up to a maximum of one thousand five hundred (1,500) square feet. The floor area of the primary residence shall be calculated in the manner described in the relevant base or overlay district Zoning Regulations.*

 - b. *The floor area of a detached accessory dwelling unit shall count against the total floor area allowed on a parcel, such that the total floor area of the accessory dwelling unit in combination with the square footage of the primary residence and other structures on or proposed to be on the parcel shall not exceed the maximum floor area allowed within the zoning district, with the following exception:*
 - (1) *Regardless of floor area limitations, a single 800 square foot detached accessory dwelling unit shall be allowed on a parcel, so long as that second unit can meet the setback and stepback requirements described in Section 6429.1.*

3. *Detached Accessory Dwelling Units and Junior Accessory Dwelling Units.* *One detached accessory dwelling unit may be built in combination with one junior accessory dwelling unit built on the same parcel, as long as both units comply with all relevant provisions of this Chapter.*

SECTION 6429.3. STANDARDS FOR ATTACHED ACCESSORY DWELLING UNITS.

New attached accessory dwelling units shall be subject to the requirements described in 6429.1, and to the following requirements:

1. *Floor Area of Attached Accessory Dwelling Units.* *Notwithstanding any floor area standards applicable to accessory dwelling units in the applicable district, the following floor area standards shall apply:*

- a. *The floor area of an attached accessory dwelling unit shall not exceed eight hundred (800) sq. ft. or fifty percent (50%) of the livable floor area of the existing or proposed primary residence, whichever is larger, up to a maximum of one thousand five hundred (1,500) square feet. The floor area of the primary residence shall be calculated in the manner described in the relevant base or overlay district Zoning Regulations.*
 - b. *The floor area of an attached accessory dwelling unit shall count against the total floor area allowed on a parcel, such that the total floor area of the accessory dwelling unit in combination with the square footage of the primary residence and other structures on or proposed to be on the parcel shall not exceed the maximum floor area allowed within the zoning district, with the following exception:*
 - (1) *Regardless of floor area limitations, a single 800 square foot attached accessory dwelling unit shall be allowed on a parcel, so long as that second unit can meet the setback and stepback requirements in Section 6429.1.*
 - (2) *For attached second units built entirely within the walls of an existing or proposed primary residence, an additional one-hundred fifty (150) sq. ft. of floor area is allowed regardless of other floor area limitation, solely for the purpose of providing ingress/egress, and not for expanded living space. Such space for ingress and egress typically includes, but is not limited to, stairs, porches, foyers, and other similar areas.*
2. *Ingress and Egress for Attached Accessory dwelling Units.* *With the exception of junior accessory dwelling units, attached accessory dwelling units shall only be allowed a connecting doorway or other permanent ingress or egress between the primary residence and the accessory dwelling unit with the approval of the Community Development Director, at the Director's discretion. In all cases, such doorways must be independently securable from within the accessory dwelling unit and from within the primary residence. Junior accessory dwelling units are permitted to have a connecting doorway or other permanent ingress or egress between the primary residence and the junior accessory dwelling unit, but such doorway must also be independently securable from within both the junior accessory dwelling unit and the primary residence.*

For accessory dwelling units attached to the primary residence, any new entrances and exits may face the front of the parcel only if they are 1) located so as not to be visible from the front of the parcel, or 2) unless otherwise, required by clearance and or landing requirements, or 3) unless permitted by the Community Development Director, at the Director's discretion.

3. No Combining of Attached Accessory Dwelling Units and Other Accessory Dwelling Units. An attached accessory dwelling unit that does not meet the definition of, and comply with all relevant standards relating to, a junior accessory dwelling unit, may not be built in combination with any other attached or detached accessory dwelling unit on the same parcel.

SECTION 6429.4. STANDARDS FOR JUNIOR ACCESSORY DWELLING UNITS.

New attached junior accessory dwelling units shall be subject to the requirements described in 6429.1, with the following exceptions:

1. Location. Junior accessory dwelling units must be constructed entirely within the walls of an existing or proposed primary single-family residence, except that an additional 150 sq. ft. may be built solely for the purpose of providing ingress and egress for the junior accessory dwelling unit.
2. Floor area. The floor area of a junior accessory dwelling unit may be no greater than 500 sq. ft. under any circumstance, except that an additional 150 sq. ft. may be created outside of the primary residence, solely for the purpose of providing ingress and egress for the junior accessory dwelling unit.
3. Required Facilities. Junior accessory dwelling units must have a sleeping area, sink, and efficiency kitchen as defined in Government Code Section 65852.22. JADUs may share a bathroom with the primary residence.
4. Internal Ingress and Egress. Junior accessory dwelling units must have external ingress and egress, as described in Section 6529.1.11. However, junior accessory dwelling units may have internally connecting doorways between the junior accessory dwelling unit and the primary residence. The internally connecting doorway must be independently securable from both the junior accessory dwelling units and the primary residence.
5. Owner Occupancy. The owner(s) of the parcel on which a junior accessory dwelling unit is proposed shall be required to occupy one of the units on the parcel. The owner(s) shall be required to record a deed restriction enforcing this requirement, which shall run with the land, and which shall be provided to the Planning and Building Department. The deed restriction shall also include a prohibition on the sale of the junior accessory dwelling unit separate from the sale of the single-family residence, including a statement that the deed restriction may be enforced against future purchasers.

6429.5. STANDARDS FOR MULTIPLE ACCESSORY DWELLING UNITS ON PROPERTIES WITH EXISTING MULTIFAMILY STRUCTURES.

On parcels with existing multi-family structures, including multi-family structures with two or more units, multiple accessory dwelling units shall be allowed, subject to the requirements described in Section 6429.1, and to the following requirements:

1. Accessory Dwelling Units within Multifamily Structures:

- a. *Multiple accessory dwelling units may be created within the portions of existing multi-family dwelling structures that are not used as livable space, including, but not limited to, storage rooms, boiler rooms, passageways, attics, basements, or garages, if each unit complies with state building standards for dwellings.*
 - b. *A minimum of one accessory dwelling unit shall be allowed within an existing multi-family dwelling, and a maximum number of accessory dwelling units not exceeding twenty-five percent (25%) of the existing multi-family dwelling units on the parcel, if those accessory dwelling units meet all required standards of this Chapter.*
2. *Detached Accessory Dwelling Units on Parcels with Multifamily Structures. No more than two detached accessory dwelling units shall be allowed on a parcel that has an existing multi-family dwelling, subject to the provisions of this Chapter.*

SECTION 6430. DEVELOPMENT STANDARDS FOR EXISTING SECOND DWELLING UNITS.

1. *Building permits may be issued for existing accessory dwelling units which were constructed without required permits, under the following conditions:*
 - a. *The accessory dwelling unit conforms to all applicable provisions of this Chapter, and all other applicable required standards for habitability.*
 - b. *All applicable fees for construction completed without permits have been paid.*

Accessory dwelling units constructed without permits that do not meet the provisions of this Section may apply for a conditional use permit, as described in Section 6431.

SECTION 6431. REQUIREMENTS FOR CONDITIONALLY PERMITTED ACCESSORY DWELLING UNITS.

1. *Accessory dwelling units not meeting all applicable standards of this Chapter may be conditionally permitted, subject to a conditional use permit.*
2. *With the exception of accessory dwelling units described in 6431.3., below, the process for application for and issuance of a conditional use permit for an accessory dwelling unit shall be that set forth in Section 6503 of the County Zoning Regulations, except that the granting of the permit shall be at the determination of the Zoning Hearing Officer. The determination of the Zoning Hearing Officer shall be appealable to the County Planning Commission only, subject to the procedures specified in Chapters 24 and Chapter 30 of the Zoning Regulations.*

3. *In the event that the creation or legalization of an accessory dwelling unit creates conflicts with standards specific to the base or overlay zoning of the parcel, or other standards for which specific exceptions are not provided in this Chapter, those conflicts must be addressed by whatever relief, if any, and through whatever procedures, are normally required by the regulations in which those standards are contained.*
4. *In the case of accessory dwelling units meeting all applicable standards of this Chapter except those related to parking requirements, a parking exception may be requested as provided in Section 6429.9(f), and a conditional use permit shall not be required.*

SECTION 6432. HOME IMPROVEMENT EXCEPTIONS.

Home Improvement Exceptions. For accessory dwelling units that may be allowed contingent on approval of a Home Improvement Exception (HIE), as described in Section 6531, accessory dwelling units are exempt from the requirements of Section 6531 that:

1. *The improvement may not result in the creation of a new story. Accessory dwelling units permitted contingent on an HIE may result in creation of a new story.*
2. *At least 75 percent of the existing exterior walls (in linear feet) will remain. Accessory dwelling units may be permitted contingent on an HIE regardless of the percent of linear feet of existing walls remaining.*
3. *At least 50 percent of the existing roof (in sq. ft.) will remain. Accessory dwelling units may be permitted contingent on an HIE regardless of the percent of existing roof remaining.*
4. *The addition will be located at least three feet from a property line. In the case of accessory dwelling units located within an existing structure, as described in 6429.1.4, accessory dwelling units may be permitted contingent on an HIE regardless of setbacks.*
5. *The existing structure is located in an area with an average slope of less than 20 percent. Accessory dwelling units may be permitted contingent on an HIE regardless of the average slope.*

These exceptions to HIE standards are applicable only to the accessory dwelling unit, not to the primary residence or any other development on the subject parcel.

Home Improvement Exceptions may not be used to allow an accessory dwelling unit of greater floor area than that allowed by Section 6429.1.5.

SECTION 6434. DECISIONS. Applications for accessory dwelling units, except for those requiring a conditional use permit as specified in Section 6431, shall be approved or denied ministerially, on the basis of the objective criteria included in this Chapter and other applicable regulations. Consideration of other permits associated with development of the proposed accessory dwelling unit only, that might otherwise be discretionary, including but not limited to Tree Removal, Resource Management, and Grading Permits, shall also be ministerial, except as provided in Section 6431. No public notice or public hearing shall be required for review and approval or denial of an accessory dwelling unit, unless an applicant requests exceptions to the standards set forth in this Chapter.

SECTION 6435. APPEALS. Decisions to approve or deny an application for an accessory dwelling unit that meets all relevant standards set forth in this Chapter shall not be subject to appeal.

SECTION 6436. APPLICABILITY IN SAN MATEO COUNTY COASTAL ZONE AND COASTAL DEVELOPMENT DISTRICT. These regulations shall only be applicable in areas outside San Mateo County's Coastal Zone.

SECTION 6437. APPLICABILITY OF COUNTY REGULATIONS. With the exception of specific standards and exemptions described in this Chapter, all accessory dwelling units must comply with all applicable provisions in the San Mateo County Ordinance Code, including the Zoning Regulations (Section 6100 et seq.) and the Building Code (Section 9000 et seq.).

SECTION 4. Adoption of this Ordinance is exempt from environmental review, per CEQA Section 21080.17 and CEQA Guidelines Section 15282(h), which state that adoption of ordinances relating to accessory dwelling units to implement specific Government Code sections (Sections 65852.1 and 65852.2) is exempt from CEQA.

SECTION 5. If any section, subsection, sentence, clause or phrase of this Ordinance is for any reason held to be invalid or unconstitutional by the decision of a court of competent jurisdiction, it shall not affect the remaining portions of this Ordinance.

SECTION 6. The Clerk shall publish this Ordinance in accordance with applicable law.

SECTION 7. This Ordinance shall be effective thirty (30) days from the passage date thereof.

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